# THE U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES PUBLIC HEALTH SERVICE CENTERS FOR DISEASE CONTROL AND PREVENTION NATIONAL INSTITUTE FOR OCCUPATIONAL SAFETY AND HEALTH

convenes the

WORKING GROUP MEETING

ADVISORY BOARD ON

RADIATION AND WORKER HEALTH

# HANFORD

The verbatim transcript of the Working Group Meeting of the Advisory Board on Radiation and Worker Health held in Cincinnati, Ohio on March 26, 2007.

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## TRANSCRIPT LEGEND

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-- (sic) denotes an incorrect usage or pronunciation of a word which is transcribed in its original form as reported.

-- (phonetically) indicates a phonetic spelling of the word if no confirmation of the correct spelling is available.

-- "uh-huh" represents an affirmative response, and "uh-uh" represents a negative response.

-- "\*" denotes a spelling based on phonetics, without reference available.

-- (inaudible)/ (unintelligible) signifies speaker failure, usually failure to use a microphone.

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PROCEEDINGS

(10:00 a.m.)

## WELCOME AND OPENING COMMENTS

# DR. LEWIS WADE, DFO

1

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3 DR. WADE: Welcome, this is Lew Wade. This 4 is the meeting of the Hanford work group, the 5 work group on the Hanford site profile, of the 6 Advisory Board. What I'd like to do is first 7 begin to identify Board members on the line. 8 Then we'll go through some introductions. 9 When we do the introductions, I'll have the 10 NIOSH/ORAU team introduce themselves. When 11 you do, please identify any conflicts you have 12 relative to Hanford. 13 We'll then have the SC&A team identify 14 themselves. We'll ask for other federal 15 employees who are on the line by virtue of 16 their employment. We'll ask about members of 17 Congress, their representatives, their staff 18 or workers' representatives who are, or 19 workers who are with us, and then we'll begin 20 the deliberations. 21 First, to deal with Board quorum

1 issues, are there any Board members on the 2 call? Any Board members on the call connected 3 by telephone? 4 (no response) 5 This work group is chaired by Dr. DR. WADE: 6 Melius. Members Clawson, Ziemer, Poston and 7 Schofield, Phillip is a new addition, Josie is 8 also with us, Josie Beach. Josie is 9 conflicted at Hanford, but you know the 10 Board's rules allow conflicted Board members 11 to have comment if those comments would help 12 the deliberations. So at the Chair's request 13 or with his permission, Josie can contribute 14 as she sees fit. Obviously, she wouldn't be 15 voting or make any motions as it related to 16 Hanford. 17 Let's go around the table and identify 18 here. Again, for those NIOSH or ORAU members 19 or SC&A members please identify your 20 conflicts. 21 This is Lew Wade. I work for NIOSH 22 and serve the Advisory Board. DR. NETON: This is Jim Neton. I work for 23 24 NIOSH, and I'm non-conflicted at Hanford. 25 MS. HOWELL: This is Emily Howell with HHS,

| 1  | no conflicts.                                  |
|----|--|
| 2  | MS. BEACH: Josie Beach, and I am conflicted    |
| 3  | at Hanford.                                    |
| 4  | DR. MAURO: John Mauro, I'm with SC&A. I am     |
| 5  | not conflicted.                                |
| 6  | DR. BEHLING: Hans Behling, SC&A, no            |
| 7  | conflicts.                                     |
| 8  | DR. MELIUS: Jim Melius from the Board, no      |
| 9  | conflicts.                                     |
| 10 | MR. SCHOFIELD: Phillip Schofield from the      |
| 11 | Board, no conflicts.                           |
| 12 | MR. SCALSKY: Ed Scalsky, ORAU, no              |
| 13 | conflicts.                                     |
| 14 | MR. MACIEVIC: Greg Macievic, OCAS, no          |
| 15 | conflicts.                                     |
| 16 | MR. NELSON: Chuck Nelson, OCAS, no             |
| 17 | conflicts.                                     |
| 18 | MR. CLAWSON: Brad Clawson, Board, no           |
| 19 | conflicts.                                     |
| 20 | DR. ZIEMER: Paul Ziemer, Board, no             |
| 21 | conflicts.                                     |
| 22 | DR. WADE: Let's go out to on the telephone,    |
| 23 | and we'll start with members of the NIOSH/ORAU |
| 24 | team.  |
| 25 | MS. THOMAS (by Telephone): This is Elyse       |
|    |  |

| 1  | Thomas, and I'm with the O-R-A-U team, and I  |
|----|---|
| 2  | have no conflicts with Hanford.               |
| 3  | DR. WADE: NIOSH/ORAU team on the telephone?   |
| 4  | MR. FIX (by Telephone): This is Jack Fix.     |
| 5  | I'm considered to have a conflict of interest |
| 6  | with Hanford.                                 |
| 7  | DR. WADE: Other members of the NIOSH/ORAU     |
| 8  | team?   |
| 9  | MR. LaBONE (by Telephone): This is Tom        |
| 10 | LaBone. I have no conflicts with Hanford.     |
| 11 | DR. WADE: Other NIOSH/ORAU team members?      |
| 12 | MR. ELLIOTT: This is Larry Elliott. I have    |
| 13 | no conflicts with Hanford.                    |
| 14 | DR. WADE: We're going to move on to SC&A.     |
| 15 | MR. ALVAREZ (by Telephone): This is Bob       |
| 16 | Alvarez. I have no conflicts with Hanford.    |
| 17 | MS. BEHLING (by Telephone): This is Kathy     |
| 18 | Behling. I have no conflict with Hanford.     |
| 19 | MR. ANIGSTEIN (by Telephone): This is Bob     |
| 20 | Anigstein. I have no conflicts at Hanford.    |
| 21 | DR. WADE: Other SC&A members?                 |
| 22 | MS. BRIGGS (by Telephone): This is Nichole    |
| 23 | Briggs. I have no conflicts.                  |
| 24 | DR. WADE: We're having trouble hearing you,   |
| 25 | Nichole, if you could make an adjustment.     |
|    |   |

| 1  | MS. BRIGGS (by Telephone): This is Nichole     |
|----|--|
| 2  | Briggs. I have no conflicts.                   |
| 3  | DR. WADE: Thank you. Other SC&A team           |
| 4  | members?                                       |
| 5  | (no response)                                  |
| 6  | DR. WADE: Other federal employees who are      |
| 7  | on the call by virtue of their employment?     |
| 8  | MS. HOMOKI-TITUS (by Telephone): This is       |
| 9  | Liz Homoki-Titus of Health and Human Services, |
| 10 | and I have no conflicts.                       |
| 11 | MS. CHANG (by Telephone): This is Chia-Chia    |
| 12 | Chang with NIOSH. I have no conflicts.         |
| 13 | MR. KOTSCH (by Telephone): Jeff Kotsch,        |
| 14 | Department of Labor.                           |
| 15 | DR. WADE: Welcome, Jeff.                       |
| 16 | MS. SHIELDS (by Telephone): LaShawn            |
| 17 | Shields, NIOSH.                                |
| 18 | DR. WADE: Good morning, LaShawn.               |
| 19 | Other federal employees?                       |
| 20 | (no response)                                  |
| 21 | DR. WADE: Members of Congress, their staff,    |
| 22 | workers, worker representatives, any of those  |
| 23 | friends with us?                               |
| 24 | MR. SCHMIDT (by Telephone): This is Kelly      |
| 25 | Schmidt with the United Steel Workers.         |
|    |  |

| 1  | DR. WADE: Good morning.                        |
|----|--|
| 2  | Anyone else who wants to be identified         |
| 3  | on the record as being on the call?            |
| 4  | DR. POSTON (by Telephone): Lew, this is        |
| 5  | John Poston. I'm a little bit late.            |
| 6  | DR. WADE: Welcome, John.                       |
| 7  | John is a member of the working group.         |
| 8  | The working group is now complete. Anyone      |
| 9  | else who wants to be identified?               |
| 10 | (no response)                                  |
| 11 | DR. WADE: Again, relative to telephone         |
| 12 | etiquette, please if you're not speaking, mute |
| 13 | your phone. If you are speaking, speak into    |
| 14 | the handset as opposed to a speaker phone. Be  |
| 15 | mindful of any background noises, flushing     |
| 16 | toilets or things like that that might take    |
| 17 | place and don't go to sleep. We had one        |
| 18 | snorer. We can't have any of that.             |
| 19 | I think, Dr. Melius, it's all yours.           |
| 20 | DR. MELIUS: Thank you.                         |
| 21 | PURPOSE OF MEETING                             |
| 22 | The main focus of this meeting is to           |
| 23 | talk about the neutron issue at Hanford, and   |
| 24 | we have a Hans, after if I can get this        |
| 25 | right Hans, after our last work group          |
|    |  |

| 1  | meeting, prepared sort of a summary of, a      |
|----|--|
| 2  | slight update of the original SC&A comments    |
| 3  | pertaining to the neutron issue. And we now    |
| 4  | more recently received a response from         |
| 5  | NIOSH/ORAU. So that will be the main focus.    |
| 6  | If we have time at the end we may sort         |
| 7  | of do sort of a quick factual or update,       |
| 8  | logistical update of where we stand with some  |
| 9  | of the other issues because some were pending  |
| 10 | further work in updates. But most of the time  |
| 11 | should be spent on the neutron issue.          |
| 12 | We will decide as we go along how              |
| 13 | we're doing in terms of time and decide        |
| 14 | whether it's worth it to take a lunch break or |
| 15 | not in terms of timing and so forth. However,  |
| 16 | we will let our transcriber, Ray, make sure    |
| 17 | that his fellow staff person showed up at the  |
| 18 | other meeting at one o'clock.                  |
| 19 | Hans and I were talking a little bit           |
| 20 | just beforehand and what we thought we'd do is |
| 21 | let him sort of just briefly give an overview  |
| 22 | on the issues that were raised in the SC&A     |
| 23 | review. And then we thought for the more       |
| 24 | detailed discussion it would be better to go   |
| 25 | into that sort of split into three different   |
|    |  |

1 areas and spend time on that and so do it that 2 way. They are separate, and I think that 3 might be the most efficient way of dealing with these technical issues. 4 5 So with that I'll turn it over to Hans 6 unless somebody else has, somebody has questions. Yes. 7 8 MR. NELSON: Yes, John Nelson. I have 9 copies of the NIOSH responses if anybody needs 10 a copy. 11 MR. ELLIOTT: Are they on the web, too, 12 Chuck? 13 MR. NELSON: I don't believe they went up. 14 They went on e-mails to all the working group 15 members, so I don't know if they're on the 16 web. 17 DR. MELIUS: They also went out on the web 18 in the Hanford area I have on an e-mail list. 19 DR. BEHLING: In conjunction with that 20 offer, I did bring with me four copies of the report that I issued a few weeks ago and which 21 will be the focus of this discussion. 22 Ιf 23 anyone would like to have a hard copy, I have 24 four copies available for anyone who would 25 like to have a copy.

MR. NELSON: It's also in that packet I just gave --

**DR. BEHLING:** To some extent, it's not in its entirety, and it doesn't track the way I would like to perhaps approach this.

#### OVERVIEW

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7 As Dr. Melius has mentioned what I'd 8 like to do is just give a very brief overview, 9 a few minutes, and then because of the fact 10 that the neutron/photon dose ratio was 11 fragmenting into three areas, that is the 12 eight single-pass production reactor, the 13 closed tube N reactor and, of course, the 2, 14 300 Areas have all three different independent 15 neutron/photon ratios that were derived by 16 NIOSH/ORAU. And so we will probably want to 17 discuss each of them separately. 18 What I'd like to do is address the 19 issues that I raised on behalf of those three 20 neutron/photon ratios, and then offer the 21 people here from ORAU to present their point 22 of view before we go on to the next one

because all of these things are quite

technical issues. And if we were to go

through the whole thing first on my part and

| 1  | then follow that by your response, we might   |
|----|---|
| 2  | forget what the major issues were. So for the |
| 3  | sake of simplicity and practicality we'll do  |
| 4  | it in three independent stages.               |
| 5  | Now also I did want to mention the            |
| 6  | fact that Bob Alvarez had also submitted some |
| 7  | comments, and there were some issues          |
| 8  | responding to his comments. And I don't know  |
| 9  | how we're going to integrate that into the    |
| 10 | discussion, but let's try to do my work up    |
| 11 | front and then hopefully there'll be time for |
| 12 | Bob Alvarez on this.                          |
| 13 | Bob, are you on the phone?                    |
| 14 | MR. ALVAREZ (by Telephone): Yes, I am.        |
| 15 | DR. BEHLING: Are you available for            |
| 16 | discussing this some time later on in the     |
| 17 | morning or early afternoon?                   |
| 18 | MR. ALVAREZ (by Telephone): Yes, I am.        |
| 19 | DR. BEHLING: Okay, so we'll try to do it      |
| 20 | that way.                                     |
| 21 | MR. ALVAREZ (by Telephone): Okay.             |
| 22 | DR. BEHLING: Let me start out by saying       |
| 23 | that the Hanford site is a very, very complex |
| 24 | site. And since 1950 and up into the end of   |
| 25 | 1971 a neutron dosimeter was used. That is    |
|    |   |

| 1  | the NTA film dosimeter. And it was concluded   |
|----|--|
| 2  | in 1972 based on AC studies that the NTA film  |
| 3  | dosimeter for neutron detection was            |
| 4  | questionable because it had certain            |
| 5  | deficiency.                                    |
| 6  | And I'll just briefly identify what            |
| 7  | those deficiencies are. The NTA film actually  |
| 8  | measures neutrons by allowing a neutron to     |
| 9  | collide with the component of the film that    |
| 10 | contains hydrogenous material, namely          |
| 11 | hydrogen. And in order for a neutron to        |
| 12 | essentially manifest its impact on that        |
| 13 | dosimeter it has to impart a certain amount of |
| 14 | kinetic energy that will in turn be handed     |
| 15 | over to a proton.                              |
| 16 | In other words a hydrogen atom and, of         |
| 17 | course, it is the hydrogen atom because of its |
| 18 | charge, it has a single positive charge, will  |
| 19 | then produce a certain impact on the film that |
| 20 | is measured optically under a microscope. And  |
| 21 | these tracks are then counted, and there's a   |
| 22 | correlation between the number of tracks and   |
| 23 | the exposure.                                  |
| 24 | One of the problems that were, there           |
| 25 | were several problems identified, but the key  |
|    |  |

| 1  | problem is that for this dosimeter to really   |
|----|--|
| 2  | function properly one has to really understand |
| 3  | the neutron spectrum that is being monitored.  |
| 4  | And we know the neutron spectrum is quite      |
| 5  | complex.                                       |
| 6  | Even for a single reactor we know that         |
| 7  | the neutron spectrum changes as a function of  |
| 8  | power level as well as a function of location. |
| 9  | And so you can go into a given, a single       |
| 10 | reactor, and measure a different location      |
| 11 | under different power levels and even over     |
| 12 | time, and realize that the neutron spectrum    |
| 13 | will change due to moderation effects.         |
| 14 | One of the things that is recognized           |
| 15 | is that for a single track to be essentially   |
| 16 | observed on this photographic film, it has to  |
| 17 | at least have 300 kilo-electron volts of       |
| 18 | kinetic energy on the part of the energized    |
| 19 | proton in order for that track to be           |
| 20 | visualized under microscope. And we often      |
| 21 | talk about the issue of a threshold value.     |
| 22 | And I want to caution you what the             |
| 23 | threshold value is. It's not a single moment   |
| 24 | in space where once you exceed 300 keV of      |
| 25 | proton energy, the neutron will always be      |
|    |  |

registered. It's a probabilistic event, and the way to describe it is to simply give you an analogy.

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If you think of a neutron as a cue ball on a billiard table, and it has a certain amount of energy, depending on which angle it strikes the other ball will determine how much kinetic energy you'll impart. And so if you have a neutron that's exactly 300 keV, and it hits the other ball dead on where it is able to transfer 100 percent of its kinetic energy to the hydrogen atom, then you will have the threshold effect of producing a track.

14 On the other hand you could have a one meV neutron, and if it only glances off the 15 16 proton, it will only give up part of its 17 kinetic energy. So the threshold is really 18 not a key energy value that above which 100 19 percent it is obviously a probabilistic event. 20 And so when we talk about a threshold, you'll 21 see throughout the TBDs that have been issued 22 by ORAU and NIOSH, you will see values that 23 identified a threshold value, 500, 700. 24 And it's really a question of what you 25 consider a threshold value because it is not

| 1  | an issue of an all or nothing issue.           |
|----|--|
| 2  | Obviously, when you get to a one MeV according |
| 3  | to Hine and Brownell who says that             |
| 4  | approximately 75 to 80 percent of the          |
| 5  | interactions will deliver enough of an energy  |
| 6  | (telephonic interference) so as to give you a  |
| 7  | track that can be countable. But even at one   |
| 8  | MeV, it is not 100 percent certain that you    |
| 9  | will actually get an interaction that results  |
| 10 | in a visible charge.                           |
| 11 | (Whereupon, the telephonic connection failed   |
| 12 | and was then reconnected.)                     |
| 13 | DR. WADE: Hello, this is the working group.    |
| 14 | We had a brief technical difficulty. Dr.       |
| 15 | Poston, are you still with us?                 |
| 16 | MR. POSTON (by Telephone): Yes, I am.          |
| 17 | DR. WADE: Hans, please continue.               |
| 18 | DR. BEHLING: So in addition to the             |
| 19 | limitation that reflects the energy, needed    |
| 20 | energy to impart a track, there are other      |
| 21 | issues such as angular dependence. If we look  |
| 22 | at certain studies, we realize that if the     |
| 23 | neutron that is being detected by the film     |
| 24 | comes on an angle that is other than normal,   |
| 25 | there is reduced response on the part of the   |
|    |  |

| 1  | NTA film, and there are other issues that      |
|----|--|
| 2  | cause everyone to recognize the fact that NTA  |
| 3  | film was perhaps not the way to go in          |
| 4  | reconstructing doses.                          |
| 5  | On the other hand we will say that the         |
| 6  | TLD, the Hanford multipurpose TLD that was     |
| 7  | introduced in January of 1972 is probably as   |
| 8  | best as you're going to get. But I would also  |
| 9  | caution you that neutron dosimetry is          |
| 10 | something that is very, very complex, very     |
| 11 | difficult and from my own personal experience  |
| 12 | it's probably every dosimetrist's nightmare to |
| 13 | have to monitor for neutrons.                  |
| 14 | It is not an easy task to do. Even             |
| 15 | the state of the art TLD badge has certain     |
| 16 | limitations, but it is, in fact, the best we   |
| 17 | can do; and therefore, we will accept the fact |
| 18 | that the Hanford TLD was probably the neutron  |
| 19 | dosimeter that we will put some faith into.    |
| 20 | Anyway, let's go back and just briefly         |
| 21 | review some of the issues here that we're      |
| 22 | going to discuss this morning. In the process  |
| 23 | of trying to reconstruct doses, neutron doses, |
| 24 | prior to 1972, NIOSH in their TBD elected to   |
| 25 | segregate the areas where neutron exposures    |
|    |  |

| 1  |     | were possible into three discrete areas. The   |
|----|-----|--|
| 2  |     | eight single-pass reactors, the N Reactor,     |
| 3  |     | which is a closed loop, also production but    |
| 4  |     | also generate electricity, and the two and 300 |
| 5  |     | Area that involved plutonium production and in |
| 6  |     | finishing.                                     |
| 7  |     | And potential exposures there resulted         |
| 8  |     | from, principally from the Alpha N reaction or |
| 9  |     | the N Alpha reaction that you get when you     |
| 10 |     | have an Alpha interacting with a low Z         |
| 11 |     | material such as fluorine or any other         |
| 12 |     | materials, and that produces obviously a       |
| 13 |     | neutron. And for all three different areas     |
| 14 |     | you do have different neutron spectra, energy  |
| 15 |     | spectra that has to be looked at in terms of   |
| 16 |     | how does the NTA film respond to that and what |
| 17 |     | are the potential deficiencies associated with |
| 18 |     | these different spectra.                       |
| 19 | TBD |  |
| 20 |     | So with that I would like to perhaps           |
| 21 |     | then start by briefly going over the technical |
| 22 |     | basis document that was issued, and I don't    |
| 23 |     | have the dates in front of me. But I'm         |
| 24 |     | working on the, or this report that I've       |
| 25 |     | written reflects the technical basis document  |
|    |     |  |

| 1  | that was issued in 2004. And I fully          |
|----|---|
| 2  | understand that ORAU has issued a revised     |
| 3  | version of the TBD back in November, I        |
| 4  | believe, of this year.                        |
| 5  | But the report that I had written             |
| 6  | really reflects the original report. So if    |
| 7  | there are changes, I will have to accept the  |
| 8  | fact that some of the changes may have        |
| 9  | accommodated some of the issues that were     |
| 10 | raised here. But this discussion reflects the |
| 11 | TBD as it was written as rev. one back in     |
| 12 | 2004.   |
| 13 | For those who have my handout, I would        |
| 14 | like to essentially start with page four      |
| 15 | because I think the first three pages are     |
| 16 | nothing more than an overview.                |
| 17 | MR. NELSON: May I make a suggestion?          |
| 18 | DR. BEHLING: Yes, please.                     |
| 19 | MR. NELSON: You know we're talking about      |
| 20 | three different areas, the two and 300 Area,  |
| 21 | the N Reactor and the eight single-pass       |
| 22 | reactors. The 200 Area and the N Reactor are  |
| 23 | current as you'll see in the response. The    |
| 24 | basis for determining neutron/photon ratios   |
| 25 | are based on NTA, not NTA film, but           |
|    |   |

1 multipurpose TLD badges. So I think in the 2 interest of resolving the issues and getting 3 through the most items, I think if we go in reverse order there where we feel we're 4 5 stronger, then perhaps we can resolve those 6 issues sooner in the meeting and get through 7 more of the discussion if anybody's amenable 8 to that. DR. BEHLING: Well, as I said, my response 9 10 to this was really based on the 2004 TBD, and 11 I do have some concerns about the issues that 12 you brought up in the response here which tends to ignore what was stated earlier. So I 13 14 would like to at least follow the protocol as I identified it earlier. 15 16 MR. NELSON: That's fine. I was just 17 interested in getting through more issues, and 18 that's fine. 19 DR. BEHLING: I think we can easily get 20 through here. 21 EIGHT SINGLE-PASS PRODUCTION REACTORS 22 On page four you have the first group, and that is an assessment of the 23 24 neutron/photon ratio for the eight single-pass 25 production reactors. And one of the things

1 that was done here was to use NTA film and 2 say, okay, we will use NTA film and compare 3 the response of NTA film to the photon 4 exposures associated with people who may have 5 been exposed to both neutrons and photons at 6 the production reactors. 7 And one of the things that caught my 8 attention was the fact that we're really dealing here with seven workers who were 9 10 monitored between 1950 and '61. And these 11 workers were described, and I have very little 12 additional information, as workers who were, 13 quote, primarily assigned to Hanford reactors. 14 And there's an issue here because if they were 15 assigned to in addition to Hanford reactors, 16 they may have been assigned to areas where 17 there was essentially no neutron exposure 18 which would potentially obviously add photon 19 exposure but no neutron exposure. 20 So the issue is one of having a set of 21 data involving seven workers who had been 22 primarily assigned to the Hanford reactors and 23 using that data. And these seven workers were 24 assessed, as you see in Table 1 here, by five 25 different methods. They are defined as method

one through five.

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And just to again to abbreviate the discussion as it needs to be, method one was the response on the part of neutron/photon ratios where the photon exposure was compared to the neutrons as registered on the NTA film with no background subtraction. In other words these seven workers had exposures by the neutrons and photons, and there was no subtraction from a control badge that involves the neutron exposure. And what you have, as you see at the bottom, an average value, average neutron to photon ratio for method one as 0.43. Or in other words if the person on average had a photon dose of 100 millirem, his neutron dose would have been 43 based on that protocol.

And there were several other methods that are very well described in your handout, in your recent handout, and I won't go through it.

But the method five is the method that is considered by ORAU to be the most accurate. And what that does is to subtract the tracks on the control neutron badge. So again, if a person had a photon dose of about 100

| 1  | millirem, under method five those seven              |
|----|--|
| 2  | individuals that were assessed would have a          |
| 3  | neutron/photon ratio of 0.09. Or in other            |
| 4  | words there would be nine millirem assigned to       |
| 5  | the neutron dose.                                    |
| 6  | And as you see down here on the page I               |
| 7  | just simply summarized that, and ORAU                |
| 8  | concluded that since we don't really know            |
| 9  | which method is perhaps most accurate, why           |
| 10 | don't we just look at all of the five methods        |
| 11 | and then see what we can come off, what comes        |
| 12 | out of it. And they concluded that it fits in        |
| 13 | lognormal distribution. And based on all five        |
| 14 | methods they concluded that the geometric mean       |
| 15 | that should be used is 0.1. In other words           |
| 16 | 100 millirem photon dose buys you 11 millirem        |
| 17 | NTA dose. And of course, they have a                 |
| 18 | geometric standard deviation in the 95 <sup>th</sup> |
| 19 | percentile.  |
| 20 | DR. POSTON (by Telephone): Hans? Hans?               |
| 21 | Hans? John Poston here. I guess I'm having           |
| 22 | trouble figuring out what's wrong with what          |
| 23 | you just said. I would expect mostly thermal         |
| 24 | neutrons being present for around these              |
| 25 | reactors I would expect a whole lot more of          |
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photons than neutrons. And I know that it takes about a factor of 100 more thermal neutrons to produce one rad of absorbed dose than it does fast neutrons. So everything that you said makes sense to me. I'm trying to see what's wrong with what my intuition tells me.

8 DR. BEHLING: Well, I haven't said what's 9 wrong yet. I'm only verbalizing what NIOSH 10 did. So I haven't gotten to that part yet, 11 Dr. Poston.

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DR. POSTON (by Telephone): Okay.

13 MR. NELSON: This is Chuck Nelson. Not to 14 be rude here, but cut to the chase. I mean, 15 we're gonna sit here and talk about all the 16 technical limitations and problems with NTA 17 film, and our response right away is that we 18 realize there's a lot of limitations and 19 problems with NTA film so that's one of the 20 reasons I thought perhaps we could pass over 21 some of that discussion so that we can get 22 down to what the actual response was because 23 our response didn't really deal with, we 24 basically acknowledge that that's an issue, 25 and we wanted to summarize why we felt that

1 the numbers that we have are claimant 2 favorable, some of which were just now brought 3 up. 4 DR. BEHLING: Well, I think we can still get 5 through it, but let me go through and explain 6 to the people what was done here. 7 So we're, at this point, at this 8 juncture, we recognize that the relationship 9 between NTA film and photon dosimeters was one 10 in which the geometric mean was 0.11 as a 11 ratio. In recognition of the energy 12 deficiencies that defined the NTA film, NIOSH 13 did the following: They looked at a 14 comparison between an NTA film and a tissue 15 equivalent proportional counter for the 100 KE 16 reactor and came to the conclusion that the 17 ratio between the observed response on the 18 part of an NTA film and the photon was 28 19 percent. 20 And that was based on a single 21 measurement of a single reactor, and it was 22 done on top of the reactor. That's on page 23 five. So what they then did, they said, okay, 24 the neutron/photon ratio that was based on the 25 seven individuals, that we just discussed, of

| 1  | 0.11 should be modified in order to reflect a  |
|----|--|
| 2  | deficiency on the part of the NTA film.        |
| 3  | And this deficiency is reflected by a          |
| 4  | single comparison between a tissue equivalent  |
| 5  | proportional counter and NTA film on top of    |
| 6  | the 100 KE reactor which yielded a ratio of    |
| 7  | 0.28 or 28 percent efficiency. So in other     |
| 8  | words the 11 percent ratio was then divided by |
| 9  | 0.28 to come up with the 0.141 ratio. And      |
| 10 | that is the method by which this ratio was     |
| 11 | then delivered.                                |
| 12 | So having said that, this is what they         |
| 13 | did, and let's go quickly through the          |
| 14 | findings, one through five, and it won't take  |
| 15 | long. The first finding that I have on page    |
| 16 | five states the paradoxical use of NTA film.   |
| 17 | We all came to the conclusion that NTA film    |
| 18 | was not very good. It can't be used for        |
| 19 | reconstructing individual doses for any given  |
| 20 | claimant. But somehow or other the paradox     |
| 21 | here that I wanted to identify is the fact     |
| 22 | that we saw fit to use NTA film to develop a   |
| 23 | ratio method. So that's finding number one.    |
| 24 | Finding number two is the questionable         |
| 25 | accuracy of recorded NTA data, and again,      |
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1 we're talking about the seven individual 2 workers who were primarily assigned to 3 reactors. We don't have a full understanding 4 of their assignments throughout this period of 5 time for which these data were collected. And 6 of course, the potential exists that they may have been assigned to areas where there were 7 8 no neutrons which tends to inflate the photon 9 component; and therefore, in the process 10 reduces the end gamma ratio. 11 We also -- and I won't go through this 12 as Chuck had already mentioned -- where there 13 are issues involving interdependency and all 14 these other things. And I have a discussion 15 here about Hine and Brownell which we won't go 16 into. 17 Finding number three, the assumption 18 that method five was technically most correct, 19 and this is an issue that I can't quite 20 understand. When you look at the first table 21 there, and you see method one through five, 22 and you go from a ratio -- this is 23 unadulterated, that is raw neutron/photon 24 ratio -- you go from method one where the 25 ratio is 0.43 to method five which is 0.09,

and you realize that the difference is one of 1 2 subtracting the response on the part of control badges. 3 4 What that really suggests that, in 5 essence, let's go back and just use simple 6 numbers. If I had a photon dose of 100 7 millirem, under method five I would only get 8 nine millirem assigned to me for a neutron 9 dose. Under method one I would get 43 10 millirem. So the difference between method 11 one and five were just nothing more than 12 subtracting the control badge value, would be 13 essentially an 80 percent dose, or neutron 14 dose, was measured by control badges. And 15 that's hard for me to accept. 16 DR. POSTON (by Telephone): That's totally 17 within the realm of the anticipated error 18 which is on the order of plus or minus 100 19 percent, at that level. 20 DR. BEHLING: Well, we have here a geometric standard deviation which I assume accounts for 21 22 I believe these are all raw numbers that. 23 that do not necessarily reflect the 24 uncertainty associated with it. 25 DR. POSTON (by Telephone): I don't know. Ι

1 just know that when you're measuring at very, 2 very low doses, plus or minus 100 percent is 3 the typical acceptable --4 DR. BEHLING: I agree with that, but I don't 5 believe that error is the reason for using 6 method five as the most likely or most 7 accurate measurement. I think the uncertainty 8 has been addressed in the standard, geometric 9 standard deviation. 10 DR. POSTON (by Telephone): Well, I'm not 11 arguing that point. What I'm arguing is that 12 those could be the same number as far as we're 13 concerned. That difference is not 14 unanticipated. 15 DR. BEHLING: Finding four, we've already 16 discussed the issue of the seven workers that 17 were, as I said, primarily worked at Hanford, 18 but the more important thing was the issue of 19 the 28 percent. But here we again, as I 20 mentioned in my opening statement, if you go 21 into a single, a given reactor and measure the 22 neutron/photon ratio, you will see it change 23 drastically as a function of location over 24 time, over power levels that may be operating. 25 Here we're trying to address a

neutron/photon ratio for eight reactors over many years at many locations, and to adjust the relationship from neutron to photon ratio using NTA. We take the single value of 28 percent, a single moment in time, a single location, and we give credence to that as the way in which we're now going to address all neutron/photon ratios. And of course, finding one is the (unintelligible) neutron spectra and the issue of the photon energy deficiencies that define the NTA film. One of the things that I wanted to point out was, and I include it in my write up, was the 28 percent. If you look at Table 2 in my handout, you see, and it's written in bold, that that 28 percent was based on a single measurement. As I've said that

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13 14 15 16 17 18 compares the tissue equivalent proportional 19 counter to the NTA film, but it was measured 20 on top of the 105 KE reactor. And you see the 21 28 percent corresponds to the relationship 22 between 470 over 1700 millirem which then 23 gives you the 28 percent. 24 On the other hand if you look at the 25 front face or if you look at the X-1, and I'm

1 not sure I even know what that location is, 2 you find that the NTA film reads zero. So 3 again, here is a situation where a data point 4 was selected that is possibly correct, but 5 what is the relationship between a 6 neutron/photon dose response on top of the 7 reactor where it's not likely that the 8 majority of work exposure may have taken 9 place. And of course, if you take it in front 10 of the reactor, you have essentially a 11 relationship that can't be even measured 12 because the NTA film registers nothing. 13 So that is basically the summary of my 14 It's the limited data involving the concerns. 15 comparison of the seven workers, the method by 16 which that data was accessed using five 17 different methods and using the geometric mean 18 among the five instead of perhaps using method 19 one, which when in doubt might be more 20 claimant favorable, and the issue of the 21 relationship for adjusting NTA inefficiency 22 that is the 28 percent which was based on a 23 single comparison in a single moment in time 24 for the 105 KE reactor that then applies to 25 all reactors including, as we'll see shortly,

the N Reactor.

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And with that I'll turn the discussion over to --

DR. MAURO: This is John Mauro. Could I just make one point also? Because in following all this with Hans a thought came to my mind, and that is to step back and ask myself the question, given the data, given the assumptions and the concerns that were raised, there's another layer. And that has to do with do you feel that this .28 and the conversion factors for adjusting for the NTA film captures all workers? You see?

Remember, I think one of the things that we lose sight of very easily is that you may have 1,000 workers, and you may have come up with a technique that would be okay for some workers, maybe even 50 percent of the workers, but is it a bounding analysis for all workers who may have not been monitored properly or monitored for neutron? So confounding, superimposed on this, which really the points that Hans made really challenges whether or not the data are adequate and appropriate to come up with this neutron/photon ratio.

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I ask another question. Even if they are do they capture and place an upper bound on all workers? Maybe they're okay with some workers. And remember, our mandate is we have to make sure that we give the benefit of the doubt to all the workers that are working, or as the theme's been going, 95 percent. So I think that's part of the story, too. And I quess with that I'd like to stop and leave it to you folks. This is Chuck Nelson. MR. NELSON: I just wanted to say that Hans actually did a very nice job in laying all that out in the document in the findings. And he definitely has some good points that he's making about the limitations and problems with NTA film.

They're well recognized. They were recognized by Hanford as well.

And what we did in the TBD or what was done in the TBD was to use the available data to come up with what was felt to be a claimant favorable neutron/photon ratio. Given that we realize there are limitations to it, and that the 28 percent that was applied was very

1 limited and was based on a single set of pair 2 measurements, and there just wasn't much data 3 available. So that number was used, and it was felt that it was claimant favorable. 4 5 So in our response we basically say we 6 don't have any conceptual difference of 7 opinion in all these particular areas with 8 angular response issues with limitations on 9 the NTA film. So what we did is we started to 10 dig into some records closer because there's a 11 lot of opinions that in data and reports 12 around the reactors that neutron levels around 13 the reactors were controlled such that there 14 wasn't high neutron levels, where there wasn't 15 significant gamma levels. 16 So what I'd like to do is turn it over 17 to Ed Scalsky. He's got some good points he'd 18 like to make about the single-pass reactor 19 facilities and tell you what we're doing right 20 now to look at some of the data to help 21 support that these numbers are in fact 22 claimant favorable. 23 MR. SCALSKY: This is Ed Scalsky. I think 24 one of the things that we have to be aware of 25 is that the people at that time were aware of

| 1  | all these problems. They made extensive        |
|----|--|
| 2  | surveys around the reactor. They started with  |
| 3  | the 305 reactor, and they went into the 105-B  |
| 4  | reactor when it went critical. They did        |
| 5  | complete surveys along the front face of the   |
| 6  | reactor. They timed people when they went in   |
| 7  | there to do work, they made measurements.      |
| 8  | And, in fact, from 1950 to '57, I guess, one   |
| 9  | of the things they did is that they made the   |
| 10 | survey. When people went into work, they       |
| 11 | started a stop watch, and they based their     |
| 12 | time on the highest dose rates that they could |
| 13 | find in there.                                 |
| 14 | DR. MAURO: And so they're neutron              |
| 15 | measurements?                                  |
| 16 | MR. SCALSKY: Neutron measurements.             |
| 17 | DR. MAURO: With NTA film?                      |
| 18 | MR. SCALSKY: No, with instruments.             |
| 19 | DR. MAURO: Okay, this was instrumentation.     |
| 20 | MR. SCALSKY: Instrumentation also.             |
| 21 | DR. MAURO: (Unintelligible).                   |
| 22 | MR. SCALSKY: Well, I don't know about          |
| 23 | (unintelligible). They had a (unintelligible)  |
| 24 | type instrument, BF-3 with cadmium covered and |
| 25 | non-cadmium covered.                           |
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MR. ALVAREZ (by Telephone): And this is Bob 1 2 Alvarez. Are these data recorded somewhere? 3 MR. SCALSKY: Yes, they are recorded. 4 There's a couple of, we're in the process of 5 getting additional data, logbooks. We have a 6 couple of logbooks right now. The HEW 199L 7 goes from 11/21/44 to 12/29/44. And the HEW 8 507L goes from 9/10/45 through 5/3/46. And 9 these loqbooks give the details of all the 10 surveys that were made at that time. 11 MR. ALVAREZ (by Telephone): Now subsequent 12 to that, you know, when they started to 13 significantly raise the power levels to these 14 reactors and the shielding, bioshielding, 15 began to degrade and the engineering studies 16 subsequently pointed out an increased leakage 17 of photon and neutrons. Are there data with 18 respect to that time period? 19 MR. SCALSKY: I believe there are data. The 20 HW-33533, I'm not sure. Whose was that, 21 Chuck? Do you recall? 22 MR. NELSON: That was a report. It was 23 called "Achievement and HAPO Monitoring". Ιt 24 covered 1944 to 1954, and it was basically a 25 summary of all the controls that were in place

1 from the beginning of the time they started 2 the reactors. It actually included a lot of 3 different work areas, but it had a specific 4 section on monitoring at the reactors. 5 MR. ALVAREZ (by Telephone): I guess perhaps 6 I'm not being clear. I'll restate my 7 question. Subsequent to 1954, around 8 beginning in the, let's say '56, '57 timeframe 9 when the power levels were increased 10 dramatically in these reactors and they began 11 to observe deterioration of the bioshields and 12 things like warping and other phenomena affecting the physical state of the reactor, 13 14 et cetera, there was concern expressed, at 15 least by the engineering people, about the 16 potential for an increased leakage of photons 17 and neutrons. And my question is after 1955, 18 '56 were there any sort of specific studies 19 performed to look at doses that might have 20 been received from the deterioration of the 21 bioshield and other problems associated with 22 increasing power levels? 23 MR. SCALSKY: I would expect that based on 24 the logbooks that they've had, that they've 25 made surveys on a continuing basis and I see

1 no reason why it should have stopped, you 2 know, at 1950 or '55 or any other time. 3 MR. ALVAREZ (by Telephone): I see. Because 4 I just heard reference to one report it 5 stopped in 1955. I was curious what went on 6 beyond that especially during this period 7 when, as I said, when they were experiencing 8 these problems of deterioration of the 9 bioshields. 10 MR. SCALSKY: No, we've only had, we're just 11 now getting a lot of this data in. We have 12 made requests to get this data, and we are getting it in. So it's taking a little longer 13 14 time than we had anticipated. 15 MR. NELSON: It's going to take a lot of 16 time and resources to go through all these 17 documents and pick all this information out. 18 So it's not going to be a little uptaking to 19 go through and try to re-create every 20 situation throughout all those years prior to 21 the implementation of the TLDs. 22 DR. MAURO: This is very important, and as 23 what you're saying is there's a body of data 24 out there that measured neutron, I guess 25 fluxes, was it just energy distribution or was

1 it just dose? 2 MR. NELSON: It's dose ranges. 3 DR. MAURO: Okay, the dose that does capture 4 the full range of the energy distribution. 5 MR. NELSON: That's what we're not sure 6 I don't think at this point we can say about. 7 that we know the neutron energy spectrum at 8 the reactors because it changed wildly. 9 DR. MAURO: But this instrument that was 10 used -- I'm not familiar with the instrument 11 you're referring to -- captures the full 12 range. In other words it says dose --13 MR. ALVAREZ (by Telephone): Was it a gold 14 foil instrument? 15 DR. ZIEMER: Let me insert here. Neutron 16 instruments historically have had somewhat the 17 same problems as the film badges. But people 18 knew from the front end that there was 19 spectral dependence in terms of dose, and you 20 want to relate what you saw on the NTA film 21 was dose, and so you needed to know the 22 spectrum. So there are a lot of things you 23 could do, and some of them were crude. You 24 could do threshold foils, and those were done 25 in the early days. The Chang and Eng was

| 1  | maybe had boron and cadmium or                 |
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| 2  | MR. SCALSKY: Well, it had two chambers         |
| 3  | actually.                                      |
| 4  | DR. ZIEMER: But that was really rough          |
| 5  | spectral analysis in a sense, probably fast    |
| 6  | and maybe epithermal and thermal or something  |
| 7  | like that. So there were a lot of different    |
| 8  | detectors and all of them had limitations. It  |
| 9  | really wasn't until you got to the Bonner      |
| 10 | spheres and you're up toward the end of the    |
| 11 | `50s and into the `60s before those started to |
| 12 | get I don't remember the dates, maybe          |
| 13 | Poston would but there was a lot of            |
| 14 | attention given.                               |
| 15 | And let me get a little soap-boxy              |
| 16 | here, but I always remember [Name Redacted]    |
| 17 | who's kind of the father of TLD. He used to    |
| 18 | say anything worth doing is worth doing        |
| 19 | poorly. And what he meant by that was even if  |
| 20 | you couldn't measure whatever it was, say      |
| 21 | neutrons, very well, you ought to try to       |
| 22 | measure them as best you can and then and I    |
| 23 | think Mr. Nelson mentioned these issues        |
| 24 | were known very early on.                      |
| 25 | The limitations were known very early          |
|    |  |

1 on, and great amount of effort to try to 2 define those spectra under different power. 3 This is throughout the system under different 4 power levels, under different leakage levels 5 and so on. I know it was going on at Oak 6 Ridge. Based on what I know about Hanford it 7 was going on there. 8 And keep in mind what they were doing 9 in terms of trying to limit worker exposure 10 and getting these ratios. So if you knew 11 something about the gamma, you at least knew 12 roughly where you were overall, a very different purpose. Now, we're trying to say 13 14 how can I use that information and make a 15 correct decision on compensation. 16 And that's the struggle here I think. 17 And to do it with a few numbers doesn't give 18 us a lot of confidence. But if we can find 19 these early spectral depictions, even though 20 those early ones are going to be crude, but at 21 least you'll have some idea. Actually, the 22 higher energies are kind of easier to do, and 23 those are the ones that delivered the most 24 dose anyway. 25 So I think if you can get a hold of

| 1  | those, those will be very helpful. I don't     |
|----|--|
| 2  | think and Bob Alvarez asked the question       |
| 3  | I don't think we know completely what's        |
| 4  | available, do we?                              |
| 5  | MR. SCALSKY: Not yet. We are constantly        |
| 6  | seeking new information.                       |
| 7  | DR. ZIEMER: But our confidence on bounding     |
| 8  | these for purposes of compensation will be     |
| 9  | very much enhanced if we can get some of that  |
| 10 | information with the early measurements. They  |
| 11 | certainly were trying to do what you're        |
| 12 | talking about.                                 |
| 13 | MR. SCALSKY: Yeah, and some of these early     |
| 14 | measurements they used the long* counter which |
| 15 | you know is useful for (unintelligible) case   |
| 16 | estimate. So there is some data on that we'll  |
| 17 | continue to get.                               |
| 18 | DR. MAURO: Am I correct in understanding       |
| 19 | then this number .28 is really what we're      |
| 20 | talking about, is that .28 a good number? And  |
| 21 | will this new information help us to support   |
| 22 | that number as being a good bounding value or  |
| 23 | is some other value more appropriate? Is that  |
| 24 | really what we're zeroing in on?               |
| 25 | MR. SCALSKY: I can't say that the .28 is a     |
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good number.

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**DR. MAURO:** No, no, I'm not saying it is or isn't. I'm saying that, in other words the research --

MR. ELLIOTT: That's the issue.

**DR. MAURO:** -- or is there more to it than that?

DR. BEHLING: Well, I think there is more because you can look at the Table 2 that I have, and obviously the difference between Top 23 when you have the 1700 versus the 470 that gave rise to the 28 percent was not obviously matched by the front phase or the X-1 location meaning that the ratio will shift as a function of neutron spectrum.

As you degrade the spectrum, you approach raising zero response for the NTA film with obviously, I mean, if you get much below the neutron energies of 300 keV, your NTA film has no chance of registering, and yet your photon badge will register whatever down to a few tens of keV.

So we realize that no single number will ever do justice. What you hope for is to perhaps take a claimant favorable number and say that on average if a person spends time in the containment, and he wanders from one location to the other over time or different reactors, that a single number will perhaps provide a bounding relationship. But not, there will be no single number that will capture the truth.

8 DR. NETON: I think this is the crux of the issue. You kind of avoided it in your 9 10 discussion. We didn't assign a single number. 11 We assigned a distribution, and in fact, the 12 upper 95<sup>th</sup> percentile of that distribution was .62. And that was assigned to workers, not a 13 14 single value. And then the question becomes -15 - and we've been down this path many times in 16 many working groups -- is it appropriate for 17 NIOSH to assign a distribution with their best 18 estimate, which this was. 19 We looked at all the data and said 20 this was our best estimate of what it could be 21

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this was our best estimate of what it could be but given the uncertainties it could go as high as .6 something at the 95<sup>th</sup> percentile. Or is it SC&A's opinion as it has been in the past that we need to assign a 95<sup>th</sup> percentile to everyone? And that's what it comes down

to.

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2 DR. MAURO: I think there's some very 3 productive discussions on this when this came 4 up on other sites, and there's almost like a 5 procedure that's inherent. And that is if you 6 have a site of highly variable, let's say 7 neutron to photon ratio was extremely variable 8 which it sounds like it is, then the question 9 becomes do we have people that may have worked 10 -- is there a location that may represent a 11 neutron to photon ratio of five, because I 12 think I've run across some of those. 13 And is it possible, is it plausible, 14 here's where the judgments come in, that that 15 five was predominant at that location because 16 of the nature of the activities that took 17 place there and that there were workers that 18 may have worked there for extended periods of 19 time where they experienced the neutron to 20 photon ratio of five? 21 See, the way I look at it is, and if 22 we don't really know -- we ran into this 23 problem at Bethlehem Steel -- it's almost like 24 a policy issue. If we have a situation where 25 you have this variability, you have workers,

| you're not quite sure where the workers        |
|--|
| worked, but there are some locations where     |
| consistently the ratios were above one. I      |
| won't even use five because that's pretty      |
| high. But let's say consistently above one.    |
| And we have workers, and we're not             |
| quite sure where they worked. What do you do?  |
| Do you assign the full distribution? And I     |
| think where we came out on this and Jim,       |
| you correct me if I'm wrong is that when       |
| you're in the difficult situation, you have no |
| choice but to give the guy the upper end. I    |
| think that you go with the full distribution   |
| when there was good reason to believe that,    |
| no, it's unlikely this guy, the nature of his  |
| job was such that perhaps there's no reason to |
| monitor him or that we had good reason to      |
| believe that he spent time in lots of          |
| different places.                              |
| But I guess we've developed a                  |
| practice, and I think we agree                 |
| DR. NETON: I think what you're saying here     |
| is the evolution of our process.               |
| DR. MAURO: Yeah.                               |
| DR. NETON: This Hanford document was           |
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1 written, one of the first ones that you 2 reviewed, and a lot of water's gone under the 3 bridge since then. And we've evolved our 4 position particularly in the area of photons. 5 I mean, I think there is a TIB out there now 6 that you'll read about later that's in our 7 response, TIB-20 I think, that essentially 8 takes that position. If you don't know any 9 better and the person should have been 10 monitored, in our judgment they were more 11 exposed and should have been monitored, then the 95<sup>th</sup> percentile is probably the appropriate 12 13 measurement. 14 Now, we don't have a position on that 15 for neutrons yet, but I think we need to go 16 back and look at this. I think what Ed 17 suggested with these logbooks and everything 18 is fine and good, but we've got to look at it 19 and see is a single value with a distribution 20 appropriate or not. And I would suggest that 21 in some cases it may be. For instance, if 22 we've not been successful with you guys at 23 least in making the case that some, the 24 workers that were more highly exposed were 25 monitored, and if we can demonstrate that, I

1 think you would agree that unmonitored workers 2 then may --DR. MAURO: Full distribution would be 3 4 better. 5 **DR. NETON:** -- the full distribution would 6 be more appropriate. 7 MR. ALVAREZ (by Telephone): There also 8 appeared, at least in sort of a general 9 process history perspective, an increased 10 number of people who were brought to bear to 11 do maintenance and repair on these reactors 12 especially beginning in the mid- to late-'50s through the period in fact when they were 13 14 ultimately closed. And there's some data that 15 indicates how many people were doing what 16 when. 17 But it just appears to me that there 18 were people working on all different aspects 19 of these machines especially in the, what 20 would be a concern, of course, was during that 21 period of peak production when there was a lot 22 of pressure to keep these reactors operating 23 to their fullest capacities. And the 24 pressures to do that while at the same time, 25 you know, because maintenance repair required

mostly reactors that were closed for that purpose.

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DR. GLOVER: Hey Chuck, this is Sam Glover. The numbers escape me a little bit, but based on obviously Hanford's and SC&A's evaluation, we're looking at that. When you look at the cases, only 62 cases have used a best estimate. I think 62, something like that, and over 2,000 have used the 95<sup>th</sup> percentile. So it was at about 2.62 --

DR. MAURO: Was it neutron?

DR. GLOVER: Yes, the NP ratio, I think it was 2.62. Very few have used the actual geometric mean and distribution. And I think Chuck, we've captured this in our discussions.

MR. MACIEVIC: This is Greg Macievic. One of the things you offered, that NP ratio of five. You also have to look at the film itself and when you're developing this ratio. That number came about due to going to the detection limit of the film at 20 millirem. So now your variability goes way up. Your NP was five, but you were not how solid is that five.

DR. NETON: That's another issue. When you

1 start getting into the neutron/photon ratio 2 business, when you've got non-detectable 3 badges at the detection limit, you can't take the 95<sup>th</sup> percentile, the badge and the 95<sup>th</sup> 4 5 percentile in my mind of the neutron/photon 6 ratio and come up with what I would consider a 7 reasonable estimate. 8 DR. BEHLING: On the other hand I did fail 9 to mention something that did catch my eye, 10 and it's on page two, and I'll quote because 11 it's taken directly from the TBD. That's from your report? 12 DR. ZIEMER: 13 DR. BEHLING: Yes, and I'll read it for 14 those that don't have the report in front of 15 them. And in the TBD it states the following: 16 "Hanford NTA film was processed 17 independently from the beta/photon film even 18 though the NTA film was typically exchanged 19 along with the beta/photon film. Prior to 20 1957, NTA film was housed in the two-element 21 beta/photon dosimeter holder along with the 22 beta/photon film." 23 And I'm going to come back to this 24 issue when we talk about the 200 and 300 Areas 25 because that's a very critical statement here.

1 But the thing that I wanted to point out here 2 is the following statement a little further 3 down. "The Hanford policy to process NTA film 4 varied historically but basically involved the 5 practice to read all NTA film for the 200 West 6 plutonium facilities and, for other Hanford 7 facilities, to process the NTA only if the 8 photon dose was at least 100 millirem." 9 Now, there's a certain bias associated 10 with it especially for those individuals for 11 whom perhaps the neutron/photon ratio was 12 greater than one. Which meant that if his 13 photon dose was less than 100 millirem, his 14 neutron badge wasn't even read according to 15 that policy. 16 MR. MACIEVIC: But in what we used, we used 17 all the values that we had for 18 (unintelligible) on the 200, 300 level, but 19 all the values that were used were actual 20 readings from the badge and not, if there was 21 a number there, we used it. I may be 22 misinterpreting what you're saying, but we did 23 not have a cutoff of a certain value except to 24 say we used the minimum detectable on the 25 badge.

1 If there was a reading on the 2 beta/gamma, we used that reading and then we 3 used whatever the neutron reading was to come 4 up with that lognormal distribution. We 5 didn't, we cut off at 20 and also at 50 to 6 take a look at how distributions were and how 7 you can cut out some of the variability by going up to 50 millirem with a badge. 8 9 DR. BEHLING: I think you're referring now 10 to the 200, 300 Area which is an issue in the 11 third component. 12 MR. MACIEVIC: That's right. 13 DR. BEHLING: I'm going back to the 14 production reactors. And according to the 15 policy statement here is that we always 16 associate a neutron component along with a 17 photon component. The two are not 18 divorceable. Therefore, if we see a photon 19 response that's less than 100 millirem, we may 20 not even bother with the NTA processing, the 21 processing of the NTA film. 22 Meaning that for those individuals who 23 where the potential ratio was one or higher, 24 you may have not even processed the NTA film 25 based on the failure of the photon dose to

1 have been less than 100 millirem, which means 2 there's the potential of a lot of data missing 3 that on the basis of this policy was simply not bothered to be read. 4 5 DR. ZIEMER: Were there actual cases in your 6 charts where you show that ratio being greater 7 than one? I don't recall it. 8 There are, there are evidence, DR. BEHLING: 9 and in fact, the TBD has for certain areas the 10 ratio was as high as five-to-one in select, 11 rare instances, yes. 12 MR. NELSON: Yeah, I think it's plutonium 13 facilities. 14 MR. ANIGSTEIN (by Telephone): This is Bob 15 Anigstein. I'd like to interject a comment on 16 this. Hans said that there was data missing. 17 I'd like to put it more strongly and say that 18 that indicates there's a potential bias in the 19 data because if low photon readings meant that 20 the NTA film wasn't read, you could 21 conceivably have situations where you have 22 photon readings below 100 millirem, and yet 23 you have high neutron readings, and those 24 would be automatically discarded. And these 25 would give you a very high neutron/photon

ratio.

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2 MR. SCALSKY: That was a study by Watson 3 that came up with that particular value. They did a study of 66,000 NTA film, and what they 4 5 were trying to do was economize. And they 6 found that you would not, if you had a high 7 gamma, you would have, or if you had a high 8 neutron, you would have a high gamma. And 9 they concluded that it'd be one in 10,000 10 where you would get a high neutron without a 11 high gamma. And that's why they came up with 12 that. There was a certain amount of 13 DR. MAURO: 14 wisdom in that decision at that time whereby 15 you would not miss a significant neutron 16 component. That's important if the data are 17 out there that demonstrate that, great. But 18 right now I guess on face value the argument 19 that Bob just made, you know, sort of is self-20 evident. That is, if it turns out the actual 21 data on which that judgment was made was 22 sound, I think that's very important. 23 MR. NELSON: That threshold value was 24 established for reactor facilities not for 25 plutonium facilities because they felt that

neutrons weren't as significant in the reactor facilities. So instead of counting all these badges, they set a threshold at which now those are the ones we're going to target, and we'll look at those and see if we can specifically see neutrons on those.

what I'm hearing. I think that's an important

DR. BEHLING: I think if you have faith in

point, and I think that if that's true --

7 DR. MAURO: So let me see if I understand. 8 The wisdom behind the decision was, okay, if a 9 person has a gamma of less than 100, there 10 really is no need to read the neutron 11 component because it's likely for reactors 12 that the neutron to photon ratios is relatively low. That's under point one or on 13 14 that order. And on that basis they really weren't that concerned about that ten millirem 15 16 and really changed things too much as opposed 17 to the fact that possibly it was five to one 18 in that case. 19 Well, you're saying in that particular 20 circumstance as for the reactors having a five 21 to one ratio associated with the 100 millirem 22 photon dose is probably very unlikely. That's

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it, John --

DR. MAURO: No, no, I'm just posing the question. I understand the argument you're making, and if the data support it, that's right. But of course, we haven't seen that data.

instantaneous ratio here that documents the

7 MR. SCHOFIELD: How good is the 8 documentation that these people spent their 9 time at the reactor and didn't go over to the 10 200, 300 Area to work with the plutonium? Ι 11 mean, shielded gamma is pretty easy so I mean, 12 you know, you have guys who almost any --13 they're gonna be floaters. They're going to 14 spend a lot of time here, but they're going to spend a heck of a lot of time here 15 16 particularly times when they're short they need to generate a lot of this overtime. 17 They 18 will pull people from here to fill in over 19 here. Unless that's well documented, there 20 are people who have potential for a large 21 neutron dose being missed in their records. 22 I assume there'll be logbooks DR. NETON: 23 not only recording the neutron but the photons 24 simultaneously so you're going to have an

1 neutron/photon ratio independent of the badges 2 themselves, I would think. 3 MR. SCALSKY: Well, you have to watch where 4 these measurements were made. 5 DR. NETON: Right. But what I'm saying is 6 it would be unusual to me if someone would go 7 and measure neutrons without measuring photons at the same time. And if you have that type 8 9 of data, then you don't have to rely on these 10 badges anymore. 11 MR. MACIEVIC: That last argument though if you were now saying that you don't know where 12 13 the person is, then this discussion about the 14 individual areas doesn't really help you 15 because now you're going to have to say is 16 there a site NP ratio. And are you going to 17 now make some upper percentile for everybody 18 at the site and assign neutron doses to 19 secretaries and everything else? Because that 20 gets into some very fuzzy areas which I think with these records and that we'll be able to 21 22 identify more what the worker did. 23 MR. NELSON: Well, Jim, if you look at the 24 records associated with the claims, they're 25 actually very good in that they'll have the

dosimeter records, and they'll show the area where the guy works. I'm not saying they're 100 percent complete regarding showing every movement, but it does, for many of the years it shows, okay, the guy left 100 Area and moved over to the 200 Area. And there's an actual entry into their dosimetry file that says that. And there's

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also x-ray records. On x-ray records it has work area. So when the dose reconstructor is looking at this, he's picking through all this data and noting the fine details on the work location, and that's the information that we have. And for the Hanford site it's pretty good. It's very impressive.

16 DR. MAURO: Bob Alvarez did make a point though that struck me, and I don't know the 17 18 history of the Hanford facility. It sounds 19 like in 1956 something special happened. That 20 is, they kicked up the power level of the 21 reactors, and apparently from reading the site 22 profile there was a lot of problems with 23 regard to, I guess, the tubes. There was 24 warping and in other words what we're dealing 25 with is a very variable, time and space

| 1  | variable.                                      |
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| 2  | So I think that the, what I heard was,         |
| 3  | well, if you know you're in the reactor area,  |
| 4  | you're pretty confident that the neutron to    |
| 5  | photon ratios were below one. I mean, I guess  |
| 6  | that's what this says. But then at the same    |
| 7  | time I hear, well, wait a minute. I don't      |
| 8  | know if we can jump to that given the          |
| 9  | experience, that is, we have a highly variable |
| 10 | nature in time and space amongst these seven   |
| 11 | or eight reactors. Was it the                  |
| 12 | (unintelligible) reactors?                     |
| 13 | So all I'm cautioning is that these            |
| 14 | occurrences where the reactors weren't         |
| 15 | performing as well as you'd like may play on   |
| 16 | all this and have some influence on what       |
| 17 | you're going to pick. Because remember, I'll   |
| 18 | go back to what I said in the beginning, that  |
| 19 | is, remember, we have an obligation to make    |
| 20 | sure that all the workers that moved through   |
| 21 | the system we're going to give the benefit of  |
| 22 | the doubt. So we're not looking for a          |
| 23 | collective dose or the average dose, we're     |
| 24 | looking for the right thing to do for just     |
| 25 | about everyone.                                |
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1 DR. BEHLING: And let me add something here 2 because of comments made earlier by someone on 3 the other end of the table. And that is to date we have used, obviously, the 95<sup>th</sup> 4 5 percentile for dose reconstruction. But I 6 want to caution everyone. When you have most 7 of the dose reconstructions probably involve 8 claims where you tend to maximize doses, and 9 sure, you can be generous then because you can give them the 99<sup>th</sup> percentile as long as you 10 11 know the bottom line is we don't pay up and 12 the POC's less than 50 percent. 13 The concern that I have in applying 14 neutron/photon ratios applies to best 15 estimates, and that's the bottom line. 16 Anything else doesn't really matter because we 17 know when you start out with the assumption 18 that we'll maximize everything, oh, you can generously give them the 99<sup>th</sup> percentile value 19 20 because it doesn't matter. The bottom line is 21 we don't pay. So I wanted to look at only 22 those cases where best estimates were used and 23 then determine which is the appropriate 24 neutron/photon ratio because that's the only 25 place where it matters.

1 DR. NETON: I think we agree with that. 2 DR. MAURO: And could I ask a question then? 3 I know we've done a lot of Hanford studies, 4 cases. Have we run across many realistic 5 cases? I'd have to ask Kathy, but she 6 DR. BEHLING: 7 would have to --8 MR. ELLIOTT: I think that's why Sam framed 9 his comment earlier that there's only been 65 10 claims done under best estimate. 11 DR. GLOVER: At 2,000 and something. 12 MR. NELSON: I think the number was 72. 13 This is a very cursory review, but it takes 14 awhile to get that detail. I think the number was 72 in over 3,000 Hanford claims. 15 16 MR. ELLIOTT: We don't disagree with you, 17 Hans. That's where we need to focus our 18 attention. It affects a small number of the 19 population. DR. BEHLING: No doubt, and that's the only 20 21 population that I want to address here. 22 DR. NETON: And we agree. We need to go 23 back and look and see if we can, if full 24 distribution is applicable or whether something like the 95<sup>th</sup> percentile is more 25

appropriate. I think we're all in agreement.

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MR. MACIEVIC: We have to remember that when you're doing dose reconstruction, the person has, if you know he was in a reactor area, has no neutron and now very low, and he's got low photon or none, you're going to get all the missed dose and all that added into the photon dose which is now then going to be multiplied by that NP ratio which is going to be a much higher dose than just using the values that are right there off of the original data.

MR. NELSON: I think Ed was eventually going to get to that, but yet missed dose is very significant in the early years. If they're on a weekly change out schedule and you have high detection limits when you multiply that all through, you're assigning very significant doses, photon and neutron missed dose.

DR. BEHLING: And, in fact, that's a good point because among the things that I brought up in my write up on page three was the actual changed frequency from January 1950 through December 1950. So it's for the full year of 1950 the frequency for badge exchange was weekly. So if you apply that it didn't match,

1 it didn't meet 100 millirem for that year, you 2 could be missing an awful lot of photons and 3 neutrons. 4 DR. GLOVER: This is Sam Glover again. 5 There was a brief comment made about that they 6 aren't divorced. Actually, the NP ratio, 7 there is a divorcing. Most of the time, 8 there's only neutrons when the reactor's on. 9 I think that needs to be made very clear that 10 when the reactor's off, and there's still a 11 lot of photons, you know, you're activating 12 stuff, still a lot of photon generating 13 circumstances around. These guys are getting 14 photon dose, and we're still going to apply 15 this NP ratio. 16 DR. ZIEMER: As if it was in operation. 17 DR. GLOVER: Exactly. 18 DR. ZIEMER: Could I ask? Maybe, Greg, you 19 could answer this. In the case where that 20 policy was enacted for the reactors where if 21 it was below 100 millirem, they were assigned 22 a zero neutron. Is that correct? For the 23 reactor areas? At least in a certain time 24 period. Can you spot that readily in the 25 record?

1 MR. NELSON: What it was is they, if it was 2 below 100 millirem, they didn't read the NTA 3 badge. 4 DR. ZIEMER: Yeah, but what did they enter? 5 Did they enter a zero I think you said? Is 6 that easy for you to -- well, let me just ask it this way. So a zero shows up in the 7 neutron column. You're still putting in a 8 9 half of the minimum detectable or something, 10 right, for that number currently? Is that 11 what we're doing? 12 MR. NELSON: Yes. 13 DR. ZIEMER: Okay. 14 DR. MAURO: Let me see now. You measure photon. He has his NTA film, and he has his -15 16 17 DR. ZIEMER: No, if he's only got a 50 18 millirem photon, then they would, zero would 19 have been entered. 20 DR. MAURO: Now the problem becomes, what 21 I'm hearing is now in theory zeros entered. 22 You could in theory fill in that blank by 23 going one-half of the MDAs for neutron if --24 DR. BEHLING: No, they --25 DR. MAURO: No, they're not doing that.

| 1  | They didn't measure it. I just wanted to       |
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| 2  | understand, okay.                              |
| 3  | DR. ZIEMER: So you are doing it for            |
| 4  | neutrons though, right?                        |
| 5  | MR. NELSON: Right.                             |
| 6  | DR. ZIEMER: You're putting in a neutron        |
| 7  | value which is half the detectable limit which |
| 8  | will be what?                                  |
| 9  | MR. NELSON: About roughly 25 I believe.        |
| 10 | DR. ZIEMER: Yeah, so actually, actually,       |
| 11 | you're almost giving a bigger ratio anyway     |
| 12 | because you're below 100 on the gammas, and    |
| 13 | you're going to be assigning 25. So you're     |
| 14 | already up in that same ratio or above where   |
| 15 | you would                                      |
| 16 | DR. BEHLING: Well, not quite because for       |
| 17 | the eight single-pass reactors the N/gamma     |
| 18 | ratio is .41. So if you measured 100           |
| 19 | millirem, what you would get if you apply the  |
| 20 | ratio would be 41 millirem.                    |
| 21 | DR. GLOVER: I think it made This is Sam        |
| 22 | Glover again. We use an NP ratio. The          |
| 23 | neutron measurement is recorded, and we look   |
| 24 | at that. It's there on the sheet, but an NP    |
| 25 | ratio actually assigns the dose to a worker.   |
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So we actually don't use that recorded neutron, the NTA film. I think that needs to be made clear.

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MR. NELSON: Prior to 1972 when NTA badges were used and TLDs did not exist, we only look at the photon dose. If they worked in one of the neutron areas, we apply the neutron to photon ratio to that photon dose and to the photon missed dose. And you assign a neutron dose to that worker for all the years that he or she may have worked in those areas.

**DR. BEHLING:** Are we through with the first eight single-pass reactors?

14 MR. NELSON: I think so. I mean, we had 15 some, we talked about a lot of these points, 16 but I think there's some bullets in here that 17 identify why we felt that neutrons weren't as 18 significant as one might think in those areas. 19 And they were brought out by various people in 20 the room talking about when you work around 21 these reactors and refueling the reactors, the reactors were shut down. You weren't working 22 23 in a neutron field. Do you want to cover the rest of the 24

bullets? Give you a fair chance to hit each

of those?

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2 MR. SCALSKY: Okay, we mentioned the fact 3 that all Hanford reactor exposures scenarios 4 involving neutron exposures also involved 5 significant photon exposures. The higher 6 energy neutrons associated reports and beams 7 where shielding may have been inadequate would 8 be detected by the NTA. There was a judgment 9 made by [Name Redacted] who worked there in 10 early 1947. And in his report his judgment 11 was that less than five percent neutron 12 radiation component of the recorded whole body 13 dose in the Hanford reactor facilities had, 14 well, that the exposure to neutrons would only 15 be less than five percent at the reactor 16 facilities in all of the (unintelligible) 17 dose. 18 That's an aggregate parameter. DR. MAURO: 19 In other words in the aggregate when you're 20 looking at all workers and all exposures, the 21 contribution to the collective dose --22 MR. SCALSKY: Would be less than five 23 percent. 24 DR. MAURO: Yeah, I always like to caution. 25 MR. NELSON: I don't think he's saying that

it would represent a neutron to photon ratio. He's not saying that.

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DR. BEHLING: We have to be very careful here. And I'm going to bring this up when we get to the third portion because as I pointed out when I read that statement earlier, the NTA film was handed out to people separately from their film dosimeter. Meaning that if the reactor was down, and you knew it was going to be down for the next six months, you wouldn't have any NTA film assigned because there would be no reason to.

13 And so what you have to be very 14 careful about is comparing the NTA film error 15 where this dosimeter was issued totally 16 independently of the film dosimeter that 17 measures photons. As you pointed out, when 18 the reactor shuts down, you're going to have 19 residual fission products that continue to 20 obviously expose people. But my gut feeling 21 is, without knowing for sure, that you would 22 stop issuing NTA film so that the person would 23 have no reason to have a zero under his 24 neutron dosimetry because what would be the 25 point?

1 Now that changed, and I'll bring that 2 up later when we talk about the post-'72 3 timeframe when we have the Hanford 4 multipurpose dosimeter. That dosimeter was an 5 integrated dosimeter, and it didn't matter whether you were exposed to neutrons or 6 7 photons or both. You were given that 8 dosimeter. 9 And you have to be very careful 10 because I'm going to bring that issue up when 11 we talk about the data that involves the two 12 and 300 Area. I just want to clarify this. 13 So we're not mixing things up here. For the 14 early periods when NTA film was used, NTA was 15 only issued when there was reason to issue it 16 because they were two independent separate 17 dosimeters. 18 MR. SCALSKY: And as Chuck said, the dose 19 reconstruction process involves several dose 20 components, you know, the missed photon and 21 neutron doses, and it took into consideration 22 frequency of changes when they applied all of 23 these. And they used the MDL over two times 24 the number of zeros or the less than MDL over 25 So we do feel that all the evaluations two.

| 1  | are favorable to the claimants when we take    |
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| 2  | all these things into consideration.           |
| 3  | They did make dose rate measurements.          |
| 4  | There was a study by Peterson and Smalley, you |
| 5  | know, they did make dose rate measurements at  |
| 6  | the elevator of the B-Reactor. And there they  |
| 7  | found 30 millirem per hour neutrons, 25        |
| 8  | millirem per hour gamma. And they used this    |
| 9  | to determine additional shielding that was     |
| 10 | needed.  |
| 11 | But they've had an extensive radiation         |
| 12 | protection program, both up on top of the      |
| 13 | reactor, on the front face of the reactor, and |
| 14 | it was a continuing process along with         |
| 15 | extensive training. So everybody understood    |
| 16 | what was going on, not only the workers, but   |
| 17 | the health instrument people in understanding  |
| 18 | the instruments that they were using, the      |
| 19 | reactors. And they were looking for voids.     |
| 20 | They were looking for ways to constantly       |
| 21 | improve the shielding on it.                   |
| 22 | And I think that's all. Are there any          |
| 23 | other Chuck, do you                            |
| 24 | MR. NELSON: You talked about that Peterson     |
| 25 | and Smalley report. That was in 1960, so they  |
|    |  |

1 had some dose reads that would support a one-2 to-one NP ratio. Of course, that's what the 3 reactor operated. So as Ed mentioned, you 4 know, there's a lot of times when people are 5 receiving photon dose and receiving no neutron 6 dose. And we're taking that photon dose and applying those NP ratios. So I feel like that 7 8 in effect most of the photon doses were 9 relative to when there wasn't much of any 10 neutron dose. So I think that by itself is 11 claimant favorable. 12 There was the B hole test reactor measurement, Whipple, 1949. Do you have any 13 14 notes on that, Ed? But what I have here is 15 that there was a test hole they put on the 16 reactor, and they said, so we're talking about 17 a hole that was made in the reactor, and 18 there's a beam coming out of the reactor. And 19 they said a significant amount of flux was 1.3 20 MeV neutrons. 21 So if we're talking about a 22 significant degradation of shielding, then you 23 should be seeing these higher energy neutrons 24 which would have been seen by NTA film. He 25 made a general conclusion about that. He said

1 that NP ratios of about one with minimal 2 shielding. So there's a hole, a beam coming 3 out of the reactor, and you're seeing NP 4 ratios of about one. 5 DR. MAURO: This is concrete shielding? 6 MR. NELSON: We're talking about the B 7 Reactor so it's all the shielding that makes 8 up the B Reactor. 9 DR. MAURO: I just, I'm thinking in terms of 10 as the shielding increases the standard 11 depending, of course, on the material, but I 12 would assume it's concrete, you're going to 13 sharply reduce your gamma but not necessarily 14 your neutron. So what you just said seemed to 15 sound like the opposite. 16 DR. ZIEMER: Well, this is a beam though, 17 wasn't it? 18 DR. MAURO: Yeah, I mean, help me out so I 19 don't misunderstand you. 20 DR. ZIEMER: This is an unshielded beam, 21 from the report, it sounds like. 22 DR. MAURO: I thought I heard something 23 about shielding was increased incremental --24 MR. NELSON: No, that was another reactor. 25 I didn't bring that one up. You're probably

| 1  | thinking of another report that they talk      |
|----|--|
| 2  | about, an ORNL 2195 which was                  |
| 3  | DR. MAURO: Yeah, 'cause I remember reading     |
| 4  | that one. Okay, that threw me a little bit.    |
| 5  | MR. CLAWSON: Didn't these reactors have an     |
| 6  | outer skin on the outside of the concrete to   |
| 7  | be able to, I don't think you could actually   |
| 8  | drill right into the, and get a complete beam. |
| 9  | You're going to have some rebounding. You've   |
| 10 | got an outer shielding on it.                  |
| 11 | MR. NELSON: That's one of the things that      |
| 12 | in the response was that these reactors        |
| 13 | actually had very significant shielding. And   |
| 14 | there's a discussion there, and it talks about |
| 15 | all the shielding that made up the B Reactors. |
| 16 | I don't know if we need to cover that or not.  |
| 17 | MR. CLAWSON: Here's the question. All this     |
| 18 | different shielding, and they've got quite     |
| 19 | complex into it, what pushed them into that    |
| 20 | situation to be able to do, they must have had |
| 21 | an issue there, and they must have had a       |
| 22 | problem. So they were trying to correct a      |
| 23 | problem by putting more shielding on and so    |
| 24 | forth.   |
| 25 | The degradation, my understanding is,          |
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1 is of the heat of it. They weren't able to 2 cool it the way that they wanted to, and there 3 started to become degradation. Also 4 understand into it that they also had ports on 5 this outer shielding that they could actually 6 pull out to be able to get to some of the 7 piping and so forth like that to be able to 8 work it, which a lot of that was done while it 9 was operating and under full power. 10 You know, looking at it from a 11 worker's standpoint, and no disrespect to 12 anybody, but the thing is, is you've got to 13 look at this as an individual that has worked 14 in this situation. He's been hands on out 15 there. He knows actually what went on. And 16 for us to be able to give a limit here and 17 take this, it's very confusing for them to be 18 able to say how are you able to do my dose 19 like this. So the thing that I always want to 20 look at is what put us into these situations 21 with the shielding and so forth, and can we 22 really accurately do this. 23 We've got to give the best. And Sam 24 brought up a very good point. There's 25 probably only 75 that we're going to have to

do the best estimate and stuff like that. But when we walk away from this we want to be able to know that we've done it the best that we And there's a consensus of the problem. can. Both sides we are and we're not, but we need to really look at what we're putting on for them. One thing I wanted to ask is this 100 MR that they would take, and then they'd read the film badges and so forth, was that on a weekly basis they had to get 100 --DR. BEHLING: At various times, yes. In 1950, it was weekly. Thereafter it was bimonthly, and after that monthly. So it changed, the exchange frequency varied over time. MR. NELSON: I don't think that decision was made to eliminate those ones at a threshold of 100 millirem until, it's in that report when they started doing it. So initially they were reading all of them. So the report will tell you when they decided that, and I don't remember the date offhand. So initially they read them all. DR. GLOVER: This is Sam Glover again. One

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1 thing that doesn't come out is that they 2 actually spoke to people who were monitoring. 3 They actually, when they entered these areas, 4 they had people with them. And we're going to 5 actually talk, our hope is to talk to [Name 6 Redacted], 1947. He's still around, and also 7 to talk to additional folks. 8 And so Ed's going to go out with us 9 next week. And I think they're going to talk 10 about some additional interviews. Again, 11 these were based on interviews of the actual 12 reactor people. They felt that for anybody this was a very claimant favorable number. 13 14 And what Chuck and everybody are trying to do 15 is, okay, let's go back and get additional 16 numbers, do some additional interviews to 17 verify and validate for everybody here that 18 that it truly is a claimant favorable number. 19 N REACTOR 20 DR. BEHLING: Are we ready to go to the N 21 Reactor? 22 Okay, the N Reactor, obviously it was 23 somewhat different. It was a closed loop. Ιt 24 was used not only to produce plutonium but 25 also generate electricity for the on site and

1 also tritium production. The N Reactor began 2 operation only in December 1963 so it was the 3 last one to come online. 4 And what NIOSH did was basically say, 5 well, there's enough similarity for the N 6 Reactor, and we can compare it to the other 7 eight single-pass reactors so why don't we use 8 that as a starting point. So let's go back 9 and say what did we decide for the eight 10 single-pass reactors. And we can apply that 11 and then modify certain changes because there 12 are differences. 13 So as a starting point toward the N 14 Reactor they went back and said let's go and 15 use the 0.41 neutron/photon ratio as the 16 geometric median value for an N-gamma ratio 17 for the eight single-pass reactors, and that's 18 our starting point. And they say, well, you 19 know, this reactor didn't come online in 1963 20 and post-dates studies done by Peterson and 21 Smalley that we already talked briefly about 22 in 1960. 23 Apparently in 1960 Peterson and 24 Smalley studied the other reactors and 25 realized that there were problems associated

1 with neutron doses. And if you look on page 2 9, Table 3, you will see the neutron/photon 3 ratios for the reactors. As you see, and 4 already mentioned, I think Chuck just 5 mentioned it briefly, that for the B reactor the neutron dose rate of 25 millirem per hour 6 7 was matched by photon dose rates of 25. So 8 you have as a matter or empirical evidence a ratio of one. And I assume these reflect 9 instruments rather than NTA film. Is that 10 11 correct? 12 I believe so. I'm not 100 MR. NELSON: 13 percent sure about that. 14 DR. BEHLING: I don't either, but given the 15 doubt that these are absolute values, if, in 16 fact, these were based on NTA film, then the 17 real ratio would obviously be considerably 18 higher yet. I would say, give you the benefit 19 of the doubt and assume these were instrument 20 measured. But you have clearly here evidence 21 of a ratio that is not .41 as is the median 22 value proposed by NIOSH, but here you have 23 values for the B reactor of 1.0. And you go 24 for the C reactor; it's 1.2 and so forth. So 25 we do have higher values. Now --

1 MR. NELSON: Just for clarity of the range 2 of that I believe is it .2 to 1.2 so there was 3 a wide range from... 4 DR. BEHLING: So it does point out another 5 fact that, for instance, among the different 6 reactors, you have different values, as we 7 mentioned, over time and space. And in 8 different facilities a single value may or may 9 not be appropriate unless it's a bounding 10 value for all reactors. 11 But then what they did, they said, 12 okay, we have a problem here so let's decide 13 on how to fix it, and let's put some shielding 14 on there. And it was based on calculational 15 methods that you see the right-hand side of 16 Table 3 give you neutron to photon ratios that 17 are much reduced. And on that basis, and it's 18 strictly based on a theoretical calculation 19 because if you read my quotation, no one 20 really ever followed up. Some of those 21 shielding modifications were never made. 22 But based on the fact that these calculations were made in 1960 and the N 23 24 Reactor went operational in 1963, ORAU took a 25 leap of faith and made an assumption that,

1 well, they would have clearly made those 2 modifications in a production reactor that has 3 yet to operate. So on that premise, and it's 4 a leap of faith, they decided to reduce the 5 0.41 neutron/photon ratio by a factor of seven 6 and ended up with the neutron/photon dose rate 7 ratio of 0.06. So that is the basic premise 8 for assigning a neutron to photon ratio that 9 is seven-fold lower than those for the single-10 pass other eight reactors. 11 MR. ALVAREZ (by Telephone): I think it's 12 important, too, to note that there was no 13 additional shielding added to these original 14 five reactors. What they did to reduce the 15 heat load on the bioshield was to put thorium 16 in the fringes so it would absorb more heat to 17 reduce the deterioration. 18 But, you know, by the late '50s there 19 was evidence, at least in one report, where 20 the bioshield was actually smoldering. So 21 they were not, and the K Reactors and N 22 Reactor, of course, did not use bioshields 23 made of a composite of cast iron and Masonite. 24 Masonite was the big problem. They went to 25 concrete, and thus, had improved shielding

characteristics than the first five reactors. 1 2 DR. BEHLING: Well, anyway, that pretty much 3 sums up all of the concerns that were raised 4 on behalf of the eight single-pass reactors 5 have been passed on the pipeline because that 6 became the starting point for the N Reactor 7 which was then subsequently modified by way of 8 reducing the .41 ratio that NIOSH had arrived 9 at by a factor of nearly sevenfold to go from 10 .41 to 0.06. And that was strictly based on a 11 calculational method that we may not even 12 realize ever took place. 13 And so that's my criticism, and those 14 are the issues. So I guess I'll pass the 15 baton on to Chuck. 16 MR. NELSON: Okay, thanks, Hans. 17 DR. ZIEMER: Could I ask for clarity on a 18 point? I was trying to correlate what Bob 19 Alvarez stated versus the table you were 20 citing. 21 Bob, this is Ziemer, were you saying 22 there was no neutron shielding added on those 23 24 MR. ALVAREZ (by Telephone): No, to the best 25 of my knowledge what they were doing to

1 prevent further degradation of the bioshield 2 was to add thorium on the fringes of the 3 reactor to reduce the heat loads. It was the 4 thermal, the thermal heat that was actually 5 causing the degradation of the Masonite 6 basically. And there was evidence that it was 7 combusting. This is how hot they were 8 running, you know, and how hard they were 9 running these reactors. 10 So their sort of work around, if you 11 want to call it that, was to put thorium in 12 the fringes which would absorb more of the 13 heat load coming off the reactor. And to the 14 N Reactor, I just scratched my head when you 15 are using the shielding values of the N 16 Reactor. It just doesn't make any sense because the shielding of these reactors, these 17 18 first five reactors, were totally different 19 and had these unique and difficult-to-solve 20 problems. 21 DR. ZIEMER: But if you look at the table, 22 it appears that the photon dose is influenced 23 very little. Whereas, the neutron dose drops 24 by an order of magnitude that suggests that 25 they put low Z material in the beam. Or they

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**DR. BEHLING:** Well, I want to caution you. These were theoretical calculations --

DR. ZIEMER: These aren't measured values.

DR. BEHLING: These are not measured empirical values. These were only theoretical calculated values by Peterson and Smalley. And if you go to the next page, Paul, on --

9 DR. ZIEMER: But even there, if it was 10 thorium that you were using in the 11 calculations, I don't see how you would get 12 this kind of a change in, I mean, thorium's a pretty dense material. It'd have very little 13 14 effect on fast neutrons, and it would have a 15 lot of effect on photons. So even 16 theoretically they're talking about something 17 different than I here Bob talking about. So 18 I'm a little confused about how that relates 19 here.

20DR. BEHLING: But the thing I want to21caution you is that those numbers on the22right-hand side are theoretical. They're not23real. And if you go to the next page, I took24a quote again from the TBD, and I quote:25Since the report was issued in 1960, and the

1 first of the Hanford reactors were shut down 2 starting in '64 with the last single-pass 3 reactor being shut down in '71 -- and I highlighted -- it is possible that the 4 5 additional shielding was only installed in 6 some reactors (later running reactors) and not 7 installed in others. 8 So NIOSH admits that there's 9 uncertainty about whether the recommendations 10 by the Peterson Smalley were ever implemented. 11 DR. ZIEMER: I got you. 12 MR. NELSON: That's correct. What we did is, I agree with a lot of 13 14 what Hans has said there. NTA film is very 15 uncertain. There's issues with it. So what we did is we looked at some data that we do 16 17 have. And we went to Nichols, 1972. The 18 title of that document is "Hanford 19 Multipurpose TLD Field Test and Evaluation". 20 And this was done on Douglas United Nuclear 21 Workers. We call them DUN workers. They were 22 the operators of the N Reactor. 23 And what they did in this test, it was 24 in November and December of 1970 and January 25 of 1971. And they were testing these TLDs so

1 they assigned them to workers working in the N 2 Reactor area. And the results you'll see on 3 page, of the report, the responses, I believe 4 it's on page three. There's a table there at 5 the bottom. It has different badge readings -6 - because I'm using some of my notes here. I 7 don't want to confuse everybody. 8 But what you see is if you look at 9 each of those individuals, those are the only 10 readings that had any recordable neutron dose 11 that was a slow neutron dose of three 12 millirem. And if you look at, these were 13 monthly reads on these individuals. There 14 were a total of 38 monthly reads. And out of 15 the 38 these are the only ones that showed any 16 positive neutron dose. So we agreed, you 17 know, it's not a whole lot of data. It's 38 18 readings and we have little-to-no neutron 19 dose. 20 So if you do look at the neutron to 21 photon ratio from that table, you'll see 22 they're well below the recommended values 23 assigned in the TBD. So we said, well, that's 24 not a whole lot of data. It's pretty 25 uncertain, three millirems, pretty slow,

1 although we know NTA film does like slow 2 neutrons. 3 So what we did recently over the last 4 month or so, contacted DOE, and they provided 5 us all the data that they had for the Douglas 6 United Nuclear workers. So this data focuses 7 from 1972, when TLDs were implemented, until 8 1986 towards the end of the operation of the N 9 Reactor. And you'll see that table on page 10 four. 11 There are a couple typos on this table 12 I would like to clarify. Where it says number 13 of workers, so the first column where it says 14 number of workers, it should say worker 15 records. So there wasn't, if you look at the 16 bottom, there wasn't 30,189 workers. That was 17 worker records. So that was the results of 18 TLDs, whether they be quarterly or monthly. 19 The second column and the third column 20 are, let's make that the third and fourth 21 column where it says Deep and Neutrons, that 22 is dose. And as Han graciously pointed out, 23 that is millirem, millirem. Thank you. 24 And the last column would represent 25 what the neutron to photon ratio would be.

1 Just grossly looking at this data from all 2 these records and say would that be picked as 3 a neutron to photon ratio? And if you follow 4 that down -- we're looking at .003. The TBD 5 recommends .06 as the geometric mean. So that 6 number certainly is quite lower than the TBD. 7 So we wanted to look at it further. 8 That's all workers at the N Reactor. So our 9 next column, columns depict, let's look at 10 these workers, and let's establish a criterion 11 by which we can determine how much neutron 12 dose and determine a ratio from these people 13 and let's set a threshold. So we set the 14 threshold at, it's 50 millirem neutron and 50 15 millirem photons. 16 And there again -- we found this out 17 last week -- when they ran this, they ran this 18 two different ways. One of them was 50 19 millirem photons and zero millirem neutrons. 20 And that's actually what this table depicts. 21 It is this misleading, and I'm going to cover 22 when we run it for 50 millirems photon and 50 23 millirems neutron what the actual results are. 24 So if you look at the results of this 25 table, I want to clarify that it is 50

1 millirem photon and zero millirem neutron. Ιf 2 they had anything that exceeded those 3 thresholds, that's what this data depicts. 4 And if you look at what the geometric mean out 5 of 245 workers, then you'll see that the geometric mean was .03, GSD of 4.14 and 95<sup>th</sup> 6 7 percentile of .34. All those numbers are less 8 than what the TBD recommends. 9 So when I'm asking more questions about the data, I did find out that the 10 11 preferred analysis was greater than 50 12 millirems photon and greater than 50 millirems 13 neutron. And you won't find this on this 14 table, but I did want to put out the analysis was done and the results are .06 as a 15 16 geometric mean which is exactly the same as 17 the TBD. A GSD of 2.88, the TBD recommends 3.0. And finally, the 95<sup>th</sup> percentile came out 18 19 at .35 which is very close to the .37 as 20 recommended in the TLD, I mean in the TBD. 21 So the data that we do have is real It's using TLD data, and I think the 22 data. 23 basis by which the TBD assigned or came up 24 with the neutron to photon ratio is again like 25 the single-pass reactors uncertain. And we

think this data would more represent what an appropriate neutron to photon ratio would be. And that's using actual data.

DR. BEHLING: May I ask a question about that? As I'd already mentioned earlier when we talked about NTA film, it was only, I assumed it was only issued when there was a justification for considering that there was a need for monitoring a person for neutrons. Now that we go into the post-'72 era where we have the Hanford multipurpose TLD, it's a dosimeter that was assigned to everybody whether you have a chance to be exposed to neutrons or not.

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15 So now let's take a look and assume 16 that the Douglas United Nuclear workers were 17 assigned to the N Reactor, but as you 18 mentioned, the reactor needs to occasionally 19 be shut down for maintenance, for refueling, 20 for all the things that are required. Now the 21 neutrons obviously cease to exist at that 22 moment in time. The photons continue. 23 Now, and you don't have the ability to 24 separate and say, well, let's assume a person 25 worked there for a period of during a

1 refueling outage or extensive maintenance 2 outage. At what point do you segregate the 3 neutron from the photon exposure when, in 4 fact, there was no chance for a neutron 5 exposure? In other words I would assume that 6 7 many of these workers were assigned to work 8 involving fixing valves and all these other 9 things when the reactor was shut down, and you 10 have essentially compromised the true neutron 11 to photon ratio by introducing into the 12 denominator a high photon dose that is not 13 associated with any neutron exposure. And to 14 what extent do these data reflect that? 15 MR. NELSON: I actually don't have a great 16 answer for that one. I do want to clarify 17 though. Prior to 1972 that's when we would 18 apply those neutron to photon ratios. After 19 1972 we're going to use the actual neutron 20 records. So what you're questioning then 21 would be prior to 1972, just to clarify it. 22 DR. BEHLING: Right, and I agree that for 23 these workers where you have TLD data you 24 wouldn't go to neutron/photon ratio anyway. 25 You'd use the original empirical data. But

| 1  | you're basically stating that the 0.6 as                |
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| 2  | geometric mean is therefore representative of           |
| 3  | a pre-1972 timeframe when NTA film was used;            |
| 4  | and therefore, justifies your assumption of             |
| 5  | 0.06 as the best and reasonable assessment for          |
| 6  | neutron/photon ratio.                                   |
| 7  | And as I said, when I looked at the                     |
| 8  | data, and I realized what the differences               |
| 9  | between TLD neutron dosimetry and the NTA is            |
| 10 | the selective assignment of NTA film which is           |
| 11 | lost once you cross over into 1972.                     |
| 12 | DR. NETON: Wouldn't you agree though that               |
| 13 | this represents a collective neutron/photon             |
| 14 | ratio of  |
| 15 | DR. BEHLING: Sure, yes, I agree. I agree.               |
| 16 | <b>DR. NETON:</b> And if you take the 95 <sup>th</sup>  |
| 17 | percentile, you're going to be selecting those          |
| 18 | workers who were  |
| 19 | DR. MAURO: Yeah, but how did get that, that             |
| 20 | 95 <sup>th</sup> , in other words, let's say let me see |
| 21 | if I get this right because I always have a             |
| 22 | problem when you use collective dose and                |
| 23 | parameters in retrospect. You merge from                |
| 24 | collective dose and then say, okay, now I'm             |
| 25 | going to use that value and apply it to a real          |
|    |   |

| 1  | person. Because in other words what you're                  |
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| 2  | saying, because whenever you work with a                    |
| 3  | collective dose, you're really having a                     |
| 4  | measure of the average, and we're not                       |
| 5  | concerned about the average. We're concerned                |
| 6  | about the guy who might be at the high end.                 |
| 7  | Now to get now the ratio, in other                          |
| 8  | words I see, how did you get, for example, the              |
| 9  | 1.04, the 95 <sup>th</sup> percentile of ratio of 1.04, did |
| 10 | you take like individuals, let's say we have                |
| 11 | like, did you take 246 real people?                         |
| 12 | DR. BEHLING: Here these are. There's this                   |
| 13 | 20 workers, ten workers and 14 workers, and                 |
| 14 | they have dosimetry records that fall into                  |
| 15 | these categories and you simply pair them.                  |
| 16 | DR. MAURO: Okay, so this isn't, this                        |
| 17 | geometric standard, this 95 <sup>th</sup> percentile        |
| 18 | represents of all of the workers, the hundreds              |
| 19 | of workers that comprise, 95 percent of them                |
| 20 | had a neutron to photon, of those workers, had              |
| 21 | a neutron to photon ratio less than 1.04. Am                |
| 22 | I reading that correctly? Or is this a                      |
| 23 | parameter on the collective dose?                           |
| 24 | DR. BEHLING: No, it's the distribution for                  |
| 25 | these workers right here. You have in this                  |
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1 timeframe, ten, 20 workers, ten workers, 34. 2 DR. MAURO: Oh, these are the number of 3 records then? Okay, I must have missed that. So the first column is records. And then the 4 5 column that's called number --6 DR. BEHLING: Number of workers. 7 DR. MAURO: So what I'm seeing --8 MR. SCALSKY: Excuse me. It's really 172 9 workers there, and it's 245 results. There 10 are some duplicate, you know, one person from 11 one year, and then you've got another one the 12 next year. DR. MAURO: Okay, so over all these years 13 14 you have 245 workers? 15 MR. SCALSKY: A hundred and seventy-two. 16 DR. MAURO: Okay, 172 workers, then so what 17 you're saying is you've got data for these 18 workers, real workers. And you're saying that you make a plot, and the upper 95<sup>th</sup> percentile 19 20 of the -- so therefore, you've got 172 21 measurements of neutron to photon ratio. 22 And you're saying the upper 95<sup>th</sup> 23 percentile was .34. Is that a correct way to 24 read this? In other words, as close to the 25 highest? Because I was afraid I was looking

at a parameter that was an expression of the uncertainty in the collective neutron to photon ratio as opposed to the real individual variability between or among workers.

**MR. NELSON:** I don't know if I followed all that, but does represent, Jim?

**DR. NETON:** (Unintelligible).

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8 DR. MAURO: What I'm getting at is that if 9 you really have -- I'm in complete support of 10 what your argument for this data set, in other 11 words, if you have 170 workers, and for every one of those workers you've got a real 12 13 measurement of neutron and photon dose. And 14 then you make a plot of the neutron to photon 15 ratio for every worker, and you say the upper 95<sup>th</sup> percentile, the highest dose or the 16 highest value because the 95<sup>th</sup> percentile would 17 18 be close to the highest value, of the neutron 19 to photon ratio for all those workers is .34, 20 then I think you've got a rock solid argument. 21 DR. BEHLING: No, you don't. You're missing 22 my point again. 23 DR. MAURO: Okay, help me out. Help me out. 24 DR. BEHLING: You may have a person who 25 worked there for three months, and it's only

| 1  | in the last, the first week or the last week   |
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| 2  | that he had reasons to be exposed to neutrons. |
| 3  | So the balance of time was done when the       |
| 4  | reactor was shut down, and he's part of that   |
| 5  | aggregate.                                     |
| 6  | So for a large part of his for                 |
| 7  | instance, had he been give NTA film they would |
| 8  | have said, well, the reactor's shut down.      |
| 9  | We're not going to incorporate this            |
| 10 | measurement as a time period during which      |
| 11 | neutron exposure could have happened.          |
| 12 | Therefore, in that column neutron exposure is  |
| 13 | blank as opposed to some value or zero if it   |
| 14 | was below detection level. Here, I'm not sure  |
| 15 | you can make that distinction.                 |
| 16 | DR. NETON: Don't you think the upper end of    |
| 17 | that distribution is driven by people who were |
| 18 | neutron exposed?                               |
| 19 | DR. BEHLING: Well, it's a question of, you     |
| 20 | know, for instance, when you have a power      |
| 21 | reactor, the number of people going to         |
| 22 | containments during the time when the reactor  |
| 23 | is up and running is very few. It's a handful  |
| 24 | of people. When the reactor shuts down, you    |
| 25 | bring in the contractors by the dozens, and    |
|    |  |

1 that's when you get the big gamma exposures but no neutron. And I don't know to what 2 3 extent these numbers here are tainted by an exposure that was exclusively, or at least a 4 5 part of it, exclusively photon where there was 6 no need for monitoring for neutron because the 7 reactor was shut down. And this is the 8 difference between NTA data and this data. 9 And that's why --10 DR. NETON: The higher end of the 11 distribution with a high neutron/photon ratio 12 has to be driven by people who were neutron 13 exposed. 14 DR. BEHLING: But still it could have --15 DR. NETON: Let's assume there, Hans --16 DR. BEHLING: Let's assume we're talking 17 about a quarterly dosimeter. I don't know, 18 maybe monthly. But a large part where 19 everybody with data, an exposure that was 20 received during the time the reactor was shut 21 down which means that you're tainting the 22 whole spectrum for the entire population 23 because these DUN workers were there really to 24 support an outage or to do maintenance work as 25 opposed to going into -- for NTA film you have

that.

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2 You know when there was reason to say, 3 oh, for this period, this monitoring period, 4 for this week, month or whatever timeframe, 5 there is a zero or some positive value. And 6 you know very well what that period was. You 7 lose that sensitivity when you go to the 8 multipurpose dosimeter. And that's why --9 MR. ALVAREZ (by Telephone): May I ask a 10 question? Are we talking about default values 11 that are going to be applied relative to 12 neutron/photon ratios for workers who were 13 working at the five original production 14 reactors? 15 MR. NELSON: We're talking about the N-16 Reactor right now. 17 MR. ALVAREZ (by Telephone): Just the N 18 Reactor, but these values are not going to be 19 applicable for workers who worked at the other 20 Is that correct? reactors. 21 MR. NELSON: At this point we haven't tried 22 to apply that, no. 23 MR. ALVAREZ (by Telephone): You haven't. 24 Okay, thank you. 25 DR. MAURO: I wanted to just make sure I

understand the dispute that we have on the table because I want to make it clear in my head. It sounds to me that, Jim, you're saying that okay, we have 170 workers that worked on the N Reactor. We have some real data for them. In the upper 95<sup>th</sup> percentile, the neutron to photon ratio for those workers was .34. Hans is concerned, well, this may not be a representative distribution. MR. NELSON: One clarification -- I don't want to interrupt you, but the 172 are those workers that had recordable neutron dose, right, Ed? Remember that you --MR. SCALSKY: Yeah, there's a lot more

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**MR. SCALSKY:** Yean, there's a lot more workers than that. They're not included in that part of the analysis.

17DR. MAURO: So these are the workers that18had 50 millirem. So you had 50 millirem is19your threshold. You get those workers, and20now I guess the dispute I'm hearing is that21perhaps these workers were really outage22workers.23DR. BEHLING: Well, this is a yearly

**DR. BEHLING:** Well, this is a yearly aggregate. You know, you see 1973. If we broke it down by wear period where it's a

1 monthly, then I would potentially say that's, 2 you're starting to get closer and eliminating 3 -- let's assume for 1973 a worker was 4 subjected to photon field during the outage of 5 maybe several months. And you discard that 6 and say, well, when did he receive his neutron 7 dose. 8 Well, it may have been only for one 9 month out of 12. And that's the critical thing that may be missing here when we 10 11 aggregate data by the year as opposed to by 12 work period. And so I don't have much faith 13 in the 0.03 because it is a yearly aggregate. 14 MR. SCHOFIELD: I've got a question. How, 15 on the claimant's record system, does it 16 really break down which reactor they were at 17 and how much time like maybe they spent on one 18 reactor or maybe one of the other ones? 19 MR. NELSON: No, what you'll see is, 20 especially for the early years when the guy 21 went into an Area, you'll see, it's a log 22 book, and you'll see where he went in with a 23 pencil dosimeter and what his recording was in 24 and out. And it'll have a column for each. 25 It'll say K Reactor, keV, you know, depending

1 on what reactor he worked in. So it will 2 assign him directly to that particular 3 reactor. 4 MR. SCHOFIELD: Oh, okay. 5 DR. MELIUS: It seems to me that we can get this, we have this data, right? So it can be 6 7 looked at and --8 MR. NELSON: Yeah, we can --9 DR. MELIUS: -- we can get more on the work 10 histories and whatever and what these work --11 MR. NELSON: I honestly didn't do a very 12 good job in representing that because there is 13 an error in there and there's a few things. 14 So we can work that to make it more easily, we can analyze it further if necessary. 15 16 DR. ZIEMER: Now on the best estimate people 17 you're still using their actual values for the 18 years when we have both? 19 DR. BEHLING: No, no, again, Paul, these 20 data are here for '72 on forward because of 21 the use of the Hanford multipurpose dosimeter. 22 But the intent for us to do here is to look 23 for the N Reactor exposures prior to '72. 24 DR. ZIEMER: Well, that's what I'm getting 25 to.

1 DR. BEHLING: And so we're using this data -2 3 DR. ZIEMER: For the best estimates you're 4 just using the actual values. And the 5 question is arising can you use these ratios 6 for the other groups at either lower or upper 7 estimates. 8 DR. BEHLING: Yeah, what this --9 MR. ALVAREZ (by Telephone): Well, I mean, I 10 would urge caution about that because, for 11 example, the original five production reactors which, you know, during the 1960s, from let's 12 13 say from the mid-'60s on, were primarily 14 involved in producing thorium. And a great 15 deal of thorium was produced from these 16 reactors, which meant that they had to have a 17 higher neutron flux, more driver rods, to be 18 able to do that in a reactor like that. 19 So the neutron activities of these 20 reactors need to be matched up with what they 21 were making based on their relative neutron 22 activities. And I contend that I just don't 23 believe you can extrapolate the neutron to 24 photon ratios from the N Reactor with those of 25 these original ones because of their, mainly

because the shielding is so totally different, and you had constantly degraded shielding problems going on.

DR. BEHLING: But, Bob, this is Hans. This table here that Chuck had supplied us with has a singular purpose, and that's to apply some credibility to the neutron/photon ratio of 0.06 that was originally derived by the Peter Smalley methodology. And this table right here provides data post-1972 using the TLD data that suggests 0.03, which is a factor of get too smaller. And therefore, the attempt here is to give credibility to the pre-1972 neutron/photon ratio for the N Reactor only.

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**MR. ALVAREZ (by Telephone):** Okay, I'm sorry to have wasted your time.

DR. BEHLING: And I'm raising the question that I'm not yet convinced that this value has, is a sound technical value that we can apply here because of the issue that I just mentioned.

**MR. ELLIOTT:** Further exploration is necessary.

**DR. MELIUS:** Yeah, it should be resolvable to the extent possible by looking at the data.

| 1  | And I'm sensing we should take a break. Give   |
|----|--|
| 2  | Ray a chance to get caught up with all that    |
| 3  | he's missed this morning. Why don't we take a  |
| 4  | ten-minute break which means 15 minutes.       |
| 5  | DR. WADE: We're going to break for ten         |
| 6  | minutes. We'll maintain contact but go on      |
| 7  | mute.  |
| 8  | (Whereupon a break was taken from 11:57 a.m.   |
| 9  | until 12:13 p.m.)                              |
| 10 | DR. WADE: We're back.                          |
| 11 | DR. MELIUS: I'm not sure whether this is a     |
| 12 | plan or a proposal, but I plan to work through |
| 13 | lunch. I think we can finish up about 1:00 or  |
| 14 | 1:30, something like that so I think that's    |
| 15 | easier than breaking and then coming back so   |
| 16 | unless there's strong objections. We will      |
| 17 | take a break around, right at one o'clock so   |
| 18 | Ray can run next door and make sure there's    |
| 19 | somebody covering that meeting, at least the   |
| 20 | beginning of it.                               |
| 21 | HANFORD 200 AND 300 AREAS                      |
| 22 | I think we're on to the third one,             |
| 23 | yeah.  |
| 24 | DR. BEHLING: For those who have my handout,    |
| 25 | I'll skip to page ten and simply make a few    |
|    |  |

1 opening statements that starting in 1945 2 Hanford began production of plutonium nitrate 3 at the Plutonium Finishing Plant, that's in the 200 Area and also lots of work was done in 4 5 the 300 Area that involved potential neutron 6 exposures. 7 And NIOSH provided us with some 8 neutron/photon dose ratios that are defined in 9 Figure 1 of my handout which comes directly 10 from the TBD. And you will see, in fact, the 11 majority of the neutron/photon dose ratios for 12 the two and 300 Areas center around the value 13 of between zero and one, but you will see 14 outliers where neutron/photon ratios were, in fact, measured that had a value of five. 15 16 To come up with their neutron/photon 17 dose ratios for the two and 300 Areas, again, 18 we're talking about pre-1972. Post-1972 you 19 had your TLD, and therefore, empirical data 20 will be used to assign neutron doses for those 21 workers who were part of the two and 300 22 production areas. To do so what NIOSH has 23 done is said let's take a look at the 1972, 24 post-1972 data, and determine what 25 neutron/photon ratios might come from that

1 dataset and then extrapolate it backwards in 2 time and assume that we can apply these 3 neutron to photon ratios to all periods all 4 the way back to the 1940s. 5 And so what they did was to take a 6 look at 15 long-term workers -- and I'm on 7 page 11 here, and I always like to highlight 8 the key words here that define the issues. 9 They used 15 long-term workers who were 10 monitored by the HMPD post-1972 all the way to 11 And they were able to select 186 1991. 12 matched dosimeter readings where both the 13 recorded photon dose and the neutron dose at 14 least registered a dose of 20 millirem. 15 And on that basis they assessed that 16 data and said let's take a look at that 186 17 paired measurements, neutron/photon 18 measurements, in behalf of 15 long-term 19 workers and then come up with a value. On 20 that basis they came up with a neutron to 21 photon ratio that you see at the bottom of 22 page 11, which I boxed out, and the geometric 23 mean for those 186 paired measurements is 0.73 24 as the geometric mean, and of course, we have 25 your geometric standard deviation of 2.1 and a

| 1  | 95 <sup>th</sup> percentile value of 2.47.     |
|----|--|
| 2  | So those are the numbers that they             |
| 3  | propose to use for assigning neutron doses to  |
| 4  | the 200 and 300 Area production workers prior  |
| 5  | to 1972 when NTA film was used. And            |
| 6  | obviously, we have concluded that that's not a |
| 7  | functional or viable dosimeter. So the         |
| 8  | question then is this a reasonable approach.   |
| 9  | And I think I described that as probably the   |
| 10 | most credible of the neutron/photon ratios.    |
| 11 | But nevertheless I did find a couple things    |
| 12 | that I found questionable.                     |
| 13 | And so finding number one is the data          |
| 14 | selection. And the data selection of using     |
| 15 | period photon/neutron dosimeter readings that  |
| 16 | were at least 20 millirem each has a certain   |
| 17 | level of credibility problems because the MDL  |
| 18 | value for neutron dosimeter is 50.             |
| 19 | So the question is to what extent are          |
| 20 | we biasing the selection of 186 paired neutron |
| 21 | and photon dosimeter readings by selecting, I  |
| 22 | accept that the TLD very nicely can measure 20 |
| 23 | millirem photon dose. The question is how      |
| 24 | reasonably accurate is the dose as low as 20   |
| 25 | millirem for neutron since we, I think,        |
|    |  |

1 identified 50 millirem as the MDL value. So that's one of the issues. And I think in 2 3 their response they did look at the revised matched dosimeter readings that looks at 50 4 5 millirem neutrons as a revised number. So 6 I'll let them talk about what they found. 7 But the more important finding in 8 behalf of the two and 300 Area neutron 9 exposures are based on the fact that since 10 1944, these facilities have been in operation, 11 and of course, I would concur with their 12 assessment under one condition, and one condition only, that the facilities as they 13 14 exist post-1972 were, in fact, identical for 15 all previous timeframes which we know they 16 were not. 17 And in my write up I provided a number 18 of statements that come directly out of the 19 TBD that talked about the revisions to these 20 facilities. Many of these things early on, 21 especially in the early `40s and `50s were 22 very, very manually driven processes including 23 the area where we had a lot of these -- what 24 is it called? The 500 foot line involving 25 glove boxes where people were basically

| 1  | standing there and pushing this material from  |
|----|--|
| 2  | one glove box to the next and in essence there |
| 3  | was very little mechanization or remote        |
| 4  | methods by which these processes were          |
| 5  | performed.                                     |
| 6  | And when I looked at the number of             |
| 7  | changes, it struck me that the post-1972       |
| 8  | neutron/photon dose rate ratios may not        |
| 9  | necessarily apply depending on what changes    |
| 10 | had occurred from a very manually driven       |
| 11 | operation to a remote controlled operation.    |
| 12 | That also obviously had to include significant |
| 13 | changes to things such as shielding,           |
| 14 | engineering controls and other things that     |
| 15 | would have potentially mitigated perhaps both  |
| 16 | neutrons and photons. And the question is to   |
| 17 | what extent can we rely on the post-1972 data  |
| 18 | and apply it to the very early years,          |
| 19 | especially the 1940s and early `50s.           |
| 20 | And quite honestly when I look at some         |
| 21 | of the data including that which was provided  |
| 22 | by Corley in 1972, and I included his          |
| 23 | assessment. If you look at his tables which    |
| 24 | are included as, I believe, on the last page,  |
| 25 | 17, you end up with neutron/photon ratios that |
|    |  |

were in most instances significantly above one.

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So even though for the proposed neutron/photon ratio that NIOSH has derived of 0.73, I believe perhaps a more central value would be a value greater than unity based on Corley data. And of course, that may or may not even include some of the earlier ratios that might have been defined for which we have no data that go back into the '40s and '50s based on the fact that so many changes had been made to these facilities that would have affected both neutrons and photons.

14And so I will turn this over and allow15you to provide us with some insight as to how16you think these changes might have modified17the neutron to photon ratio.

MR. NELSON: Greg Macievic of NIOSH is going to actually respond to this particular concern.

MR. MACIEVIC: We looked, the 186 paired dosimeter readings that the numbers were based, obviously based on genuine numbers. There was another that came up with the original ratio of the .73. We also looked at

| 1  | later, in 2000, at a little larger group of                |
|----|--|
| 2  | 247 paired readings and came up with a                     |
| 3  | standard deviation, a geometric mean, .7, and              |
| 4  | a 95 <sup>th</sup> percentile of 2.1, which is very close  |
| 5  | to what's the numbers that we came up with.                |
| 6  | But the key that what we did that I                        |
| 7  | feel, we feel, that is a claimant favorable                |
| 8  | number is that if you look, we took the                    |
| 9  | geometric mean and the 95 <sup>th</sup> percentile and     |
| 10 | applied it to claimant values that where the               |
| 11 | numbers were, compared the measured dose with              |
| 12 | the dose that was based on what you come up                |
| 13 | with if you apply these statistical                        |
| 14 | parameters.  |
| 15 | And what you get is on all the, at the                     |
| 16 | 95 <sup>th</sup> percentile, all of the neutron calculated |
| 17 | neutron doses are higher than the measured                 |
| 18 | field measurements. So they're all higher.                 |
| 19 | And there's only two claimants where, if you               |
| 20 | use the geometric mean, where the measured                 |
| 21 | neutron dose is greater than the calculated                |
| 22 | neutron dose.  |
| 23 | DR. BEHLING: Can you explain, these                        |
| 24 | measurements, were they pre-'72 measurements               |
| 25 | where we talked about                                      |
|    |  |

1 MR. MACIEVIC: These are going back on the, 2 to show on the 186 paired readings to go back 3 and say, okay, now that we've come up with this ratio, let's go and use the actual values 4 5 and apply these numbers to them. And you see that in all cases for the 95<sup>th</sup> percentile, the 6 7 neutron dose is bigger than the dose that was 8 actually measured. And in several cases 9 you've got, we could get up to a factor of two 10 on some. 11 DR. MAURO: That's post-1972? 12 MR. MACIEVIC: Right, post-1972. 13 Now in going to pre-, when the U.S. 14 Atomic Energy Commission did their study and 15 looked at ARCO doing their study, when they 16 determined that they had a problem with the 17 neutron doses in several of the Areas in 18 there, they had a potential problem, they went 19 back and did an analysis for several time 20 periods and looked also at the neutron/gamma 21 ratio that was involved in these during these 22 periods with the variation of shielding and 23 come up with a maximum neutron to gamma ratio 24 of 2.3. 25 So ours, the study they did was a

bounding value study. They knew the fact that 1 2 they didn't know the actual workers' location 3 all the time. They didn't know all the shielding modifications and all the other 4 5 things that we discussed were a problem with 6 using NP ratio, they said, okay, let's do a 7 study and do a bounding value on this. And 8 they came up with, from '48 to '56, an NP 9 ratio of 1.4; '56 to '60, 1.56; and 1960 to 10 the present, 2.3. And we have that number 11 higher than the value that's already there. 12 DR. BEHLING: How were those values 13 determined? 14 MR. MACIEVIC: From the study there is a 15 report --16 DR. BEHLING: Especially in the '40s and 17 '50s that you just cited. 18 MR. MACIEVIC: Yeah, the report is U.S. 19 Atomic Energy Commission. It's a letter, 20 Attention: Mr. O.J. Elgert, October 20<sup>th</sup>, 21 1972, and it is a discussion of what they did. 22 And this one doesn't, unfortunately, have a 23 title to it. But what they used in the study 24 was the neutron doses were looked at for 26 25 long-time plutonium workers were reviewed and

1 the methodology that they used to determine 2 what the neutron dose was during that period, 3 so --4 DR. BEHLING: You don't know whether it was 5 NTA film, instruments --6 MR. MACIEVIC: They did look, no, 7 unfortunately, it does not say that. They 8 were looking to see whether or not under the 9 conditions they had that, whether or not they 10 would have exceeded their three Roentgen per 11 year administrative level from, if these 12 conditions by doing the variations for these 13 conditions then those NP ratios that they 14 would violate this. And they found that they 15 didn't in those cases. And I can get you the 16 exact --17 DR. BEHLING: But it would be most important 18 to determine how those numbers were derived 19 because that's really the crux of the problem 20 is that you don't have much faith in the 21 earlier measurements. 22 MR. NELSON: What years? 23 MR. MACIEVIC: This is 1972. 24 DR. MAURO: That's the date of the report. 25 MR. MACIEVIC: The date of the report for,

1 what the report summarizes is that for the 2 previous years they felt like --3 **DR. ZIEMER:** Wouldn't that have been a three 4 Roentgens per quarter maybe. 5 MR. MACIEVIC: I'm sorry? 6 DR. ZIEMER: Were they even using Roentgens 7 in '72? 8 MR. MACIEVIC: No, that was the value that 9 they were using in the early years to, knowing 10 that they didn't have the NP ratio down, that 11 they limited the Areas to three Roentgens to 12 make sure that they weren't exceeding any neutron dose for the photon by using that as 13 14 the photon limit. And they did a study in '72 15 to make sure that that actually was the case, 16 that nobody from those previous years went 17 over that value based on the study they did, 18 and I will get you the report. 19 MR. NELSON: Basically what they did is they 20 looked back, and they said based on the type 21 of shielding that was used and the type of 22 activities that were performed in the earlier 23 years, they actually applied different reduction factors. And let me read what they 24 25 It says, from 1960, approximately oneare.

1 third reduction in the neutron to photon ratio 2 is assumed for the period of '50 to '60 when 3 only lighter shielding was used. Lighter 4 shielding did not attenuate x-ray radiation, 5 in particular, or gamma radiation as compared 6 to the shielding in place after 1960. Then they assumed another ten percent 7 8 reduction in the neutron to photon ratio from 9 1948 through 1955 when there was essentially 10 no other shielding like Hans mentioned in 11 those glove boxes when they were passing 12 material through when there was only plastic 13 windows, for instance. So the results of the 14 1972 study said these numbers are bounding, 15 and they provided, as Greg mentioned, some 16 upper boundary values of NP ratios based on those reductions based on information they had 17 18 in that study. And all the numbers that they 19 use are actually lower than the ratios that we 20 present in the TBD. 21 DR. BEHLING: Let me ask you a question 22 regarding the issue of shielding. Obviously, 23 I would assume that the dominant gamma 24 component would be the 60 keV americium-241 25 component. Is that correct? Which is not a

1 very penetrating photon either. So I would 2 have to look at, for instance, the material in 3 question and see what the impact is for 4 reducing the neutron component but which 5 significantly also impacts the 60 keV photon 6 because that has a very, very limited 7 penetrating power, too. 8 I think that some significant DR. NETON: 9 shielding though at 60 keV is not the dominant 10 emission at that point. Some of the lesser 11 plutonium energies come through. You know, 12 plutonium does have higher energy than photons 13 14 DR. BEHLING: They're very, very small. 15 **DR. NETON:** -- even though they're small 16 fractions, but if you look at the ratio of 17 attenuation of the 60 versus the higher energy 18 ones, they become the dominant ones. 19 DR. ZIEMER: They may be the only ones 20 getting through even though they're a small 21 percentage. 22 I know that for a fact with DR. NETON: 23 whole body counting, for example, you could 24 start to see the plutonium photons while over 25 the --

1 DR. BEHLING: But the yields, I looked at 2 the yields for some of the higher energy 3 photons. They're so, so small. 4 DR. NETON: I know, but then you look at the 5 differential ratio absorption between 60 keV 6 and, say, 200, three, 400 keV. 7 MR. CLAWSON: The records that you were 8 using, what was that, what were they designed 9 for? Why did they, what did they bring this 10 up for? Was this just to check what they'd 11 already done? 12 MR. MACIEVIC: Well, they had determined 13 that there was a higher neutron exposure than 14 anticipated, and they were going back to find 15 out whether or not they needed to modify the 16 previous doses that they had based on their 17 current finding. And this was what triggered 18 this study to be done, and it was 1972. 19 DR. BEHLING: Is it reasonable to assume 20 that that study prompted more neutron 21 shielding which means that post-1972 data 22 would actually then suppress the neutron 23 component? I mean, to me it would make sense 24 that the 1972 AC or DOE study was prompted by 25 the need to look at the neutron component.

1 And, of course, if that was truly the 2 motivation, you would then introduce more 3 neutron shielding which means that post-1972 4 you've suppressed the neutron component 5 meaning that your neutron/photon ratio is 6 probably lower than in all previous times 7 prior to this study and its recommendations. 8 Is that a reasonable conclusion? 9 MR. MACIEVIC: Well, there had to be, if 10 here in the conclusion that the study was 11 deliberately designed to maximize dose 12 In general, the study provides estimates. 13 reasonable assurance that the Hanford 14 administrative practice of controlling gamma 15 exposures to three Roentgen per year was 16 indeed effective in preventing personnel from 17 receiving exposure in excess of established 18 limits. The total penetrating dose as 19 maximized by the study appears to be less than 20 twice the penetrating dose as measured using the best available state-of-the-art 21 22 procedures. 23 So they did this and their conclusion 24 is that they weren't, they did not modify 25 their conclusions and the report was not to

modify any of the years for the exposure, on the exposure record. And in 1972 only to modify those where they had the specific information about the jobs that would require them to change any doses. So, and that's all in several of these, I'd have to give you the official title of the report, but it's Atomic Energy Commission report that was issued, I'll have to find that.

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DR. BEHLING: I would very much like to look at that because like I said, even in the early times when they were relying heavily on film dosimeters, their ability to assess exposures to photons was at least reasonable and respectable, but what they didn't know was what was the neutron components.

And so any kind of modification early 17 18 on whether it's in '56 or in the `60s would 19 have probably been geared towards the 20 reduction of the neutron component. Meaning 21 that the post-'72 data has been tainted by 22 attempts to mitigate neutron exposures. The results of the AEC studies 23 MR. NELSON: 24

suggest, it actually applies neutron to photon ratios as looking back at them, and the

| 1  | numbers actually, the neutron to photon ratios |
|----|--|
| 2  | are lower in those earlier years based on the  |
| 3  | type of shielding. So they actually looked at  |
| 4  | the type of shielding and the controls in      |
| 5  | place and the type of work that was being      |
| 6  | done.  |
| 7  | And they came up with the conclusion,          |
| 8  | using NP ratios, and they were indeed less for |
| 9  | each of those years, one-third reduction from  |
| 10 | '56 to '60 and a ten percent reduction from    |
| 11 | '48 to '55 based on the type of shielding that |
| 12 | was in place at those facilities.              |
| 13 | DR. BEHLING: Were these theoretical            |
| 14 | calculations or empirically derived?           |
| 15 | MR. NELSON: Those are just, I'm just giving    |
| 16 | you the results of the study, and I'm not sure |
| 17 | of that.                                       |
| 18 | DR. MAURO: What were the ratios?               |
| 19 | MR. NELSON: Greg had their letter. These       |
| 20 | are, the one in our response is a little bit   |
| 21 | outside of those, but they're fairly close.    |
| 22 | MR. MACIEVIC: They're fairly close.            |
| 23 | MR. NELSON: He's reading that straight from    |
| 24 | the report.                                    |
| 25 | DR. ZIEMER: Are these going to be made         |
|    |  |

1 available to everybody? 2 MR. ELLIOTT: That's what I was just going 3 to raise a comment here. 4 DR. ZIEMER: Does SC&A have any of this? 5 MR. ELLIOTT: There's been a lot, Chuck, 6 your team has introduced a lot of 7 documentation here in this discussion, and I 8 don't know if we're starting to create a 9 folder or already have a folder on the O drive 10 for Hanford. If you will, point out for the 11 working group members where these things are 12 on that O drive. We can send an e-mail around 13 later, and everyone's attention to those 14 particular documents that have been introduced 15 today. 16 MR. NELSON: We haven't compiled them on the 17 O drive, but we will. 18 DR. WADE: And I'd point out to all that 19 sometimes documents are shared within the 20 working group, Board members, SC&A. We need 21 to always be cautious of Privacy Act material 22 in those documents. The documents should be 23 clearly identified as to whether or not they 24 could contain such material, but I caution 25 everyone just be careful, particularly when

1 we're working very quickly in real time, 2 mistakes can be made. 3 DR. ZIEMER: These are DOE or AEC? 4 MR. MACIEVIC: AEC. The one I have right 5 here that has the --6 DR. ZIEMER: I assume none of this is 7 classified. 8 MR. ELLIOTT: Let me just add a caution to 9 what Lew's valid comment was a moment ago. 10 Anything that's in the Hanford folders on the 11 O drive should be considered as being Privacy 12 Act protected. If you pull anything out of that, whether it's my folks, ORAU's folks that 13 14 are going to submit in front of the working 15 group, we need to have it reviewed for Privacy 16 Act. If it's SC&A pulling out of that O 17 drive, they need to work it through their 18 channels. 19 But everything in the O drive should 20 be considered to be part of the system of records that has, may have Privacy Act 21 22 information in it. And we're not redacting 23 any of that. We're holding that in that O 24 drive so that everybody can see it. So if you 25 pull out of that well, you need to make sure

1 your Privacy Act controls have been applied. 2 MR. NELSON: I think one of the things that 3 Greg talked about that may have not been, I don't know how well it was received, but what 4 5 was done is that they looked at several other cases, and they said, okay, using the neutron 6 7 to photon ratios that we have, we took those 8 and applied them directly to the photon 9 readings starting in 1972 on. Then we compare 10 them -- so we're taking that ratio. 11 We don't do that in dose 12 reconstruction. If it's post-1972, we look at 13 the neutron results, and we look at the photon 14 results, and we use those actual numbers. Ιf 15 we took those photon results that we do have, 16 and we apply the geometric mean to the cases 17 that we have, you know, actual data, we're 18 seeing that the results of the neutron that we 19 would apply at a minimum, a factor of two with 20 the exception of two cases. 21 They're very close to a factor of two. 22 They're well higher than a factor of two, 23 higher than the geometric mean. So it's 24 showing that if we use that data right there, 25 it's an overestimate for those. If we were to

take that same data and apply it and try to determine what neutrons were, using that post-'72 data with the old ratio we're using, it's way high. Does that make sense?

DR. MELIUS: Yeah, I think it makes sense. I think it's still begs the question of what was going on pre-'72 which is really the time era we're interested in. I mean, I think it's helpful information.

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DR. MAURO: What was interesting is that that distribution which was created from the data post-1972, and then when used to test or validate against real numbers, you're finding that this distribution itself is very conservative. So imbedded in the process they used to pick those numbers obviously while it was hot, otherwise you would have gotten a 50 percent split.

19MR. MACIEVIC: And, yes, their intention was20is to put an upper bounding number on the21ratios they used.

**DR. MAURO:** So this would make for a, I guess just to sort of speculate, a pretty good coworker model for post-1972. That's what I'm hearing, but not necessarily for pre-'72 until

| 1  | we take a look at these other records to see   |
|----|--|
| 2  | how well it also bounds pre-'72.               |
| 3  | MR. NELSON: The one conclusion that the        |
| 4  | report makes though is that there was a        |
| 5  | reduction in the neutron to photon ratio, and  |
| 6  | they understood all the shielding that was in  |
| 7  | place and the controls that were in place for  |
| 8  | the years prior to '72. It's in that report,   |
| 9  | the 1972 AEC report.                           |
| 10 | DR. ZIEMER: Well, I think we need to have      |
| 11 | that reviewed.                                 |
| 12 | DR. BEHLING: Did you look at the correlated    |
| 13 | letter and the associated data that, I think,  |
| 14 | on page 23? Because if you look at those, and  |
| 15 | again, it's a question because I don't really  |
| 16 | know when they talk about column number three  |
| 17 | that's identified as Calculated Maximum        |
| 18 | Hanford Dose and has the footnote b associated |
| 19 | with it, how that was done.                    |
| 20 | But if you look, go through those              |
| 21 | numbers, you find for that dataset of 20       |
| 22 | employees in fact, it's not quite 20           |
| 23 | because they're skipping numbers there, number |
| 24 | two through 20 and so there's 17 of them       |
| 25 | but if you look at those, you'll find          |
|    |  |

1 consistent neutron/photon ratios in excess of 2 one. Again, the letter is incomplete because 3 it doesn't really give you a full understanding of how these numbers came to be 4 5 and what was the technical basis. But. 6 clearly, there are numbers here that would 7 suggest a neutron/photon ratio in excess of 8 one for a good number of the people. 9 MR. MACIEVIC: I don't have that letter 10 available right now. 11 DR. BEHLING: In other words for those of 12 you who have it, if you look at employee 13 number two, if you subtract column two from 14 column three, so you subtract 110 minus 51 and then the balance of that, which would be 59 15 16 over 51, you end up with a ratio that's 17 greater than unity. That's what I'm getting 18 at. 19 **DR. ZIEMER:** I was trying to understand. Ιt 20 looks like they're saying that he got 21 something like 58 --22 DR. BEHLING: Neutrons. 23 DR. ZIEMER: -- millirem of neutron, 51 --24 DR. BEHLING: Fifty-one of gamma. 25 DR. ZIEMER: -- of gamma. Isn't that what

| 1  | they're saying?                                |
|----|--|
| 2  | DR. BEHLING: Yes, I interpret that table to    |
| 3  | mean   |
| 4  | DR. ZIEMER: The footnotes are a little bit     |
| 5  | unclear as to what they                        |
| 6  | DR. BEHLING: As I say, I want to caution       |
| 7  | everyone because I don't know how these        |
| 8  | numbers came to be. But at least if you take   |
| 9  | them at face value, the neutron/photon ratio   |
| 10 | would be greater than unity for these 17       |
| 11 | people for many, for most of them.             |
| 12 | DR. MAURO: So we have to reconcile, I          |
| 13 | guess, this information with your information. |
| 14 | MR. NELSON: Right.                             |
| 15 | DR. BEHLING: I guess I have nothing more to    |
| 16 | say. If we want to squeeze in Bob Alvarez's    |
| 17 | portion at this point, and                     |
| 18 | SODIUM 24                                      |
| 19 | DR. MELIUS: Yeah, I think that would be        |
| 20 | appropriate.                                   |
| 21 | Bob, are you still on the line?                |
| 22 | MR. ALVAREZ (by Telephone): I am.              |
| 23 | DR. MELIUS: If you want to sort of just        |
| 24 | briefly summarize the concern that you raised, |
| 25 | and then we'll certainly                       |
|    |  |

1 MR. ALVAREZ (by Telephone): As I mentioned 2 previously, there was I guess information on 3 the public record regarding the potential 4 exposures to neutrons to reactor workers, 5 particularly for the first five production 6 reactors. And as I mentioned, these reactors 7 underwent problems particularly of 8 deterioration of their bioshields and 9 structural stress on reflectors, graphite 10 distortion, et cetera, because of the wear and 11 tear and increased thermal output of these 12 reactors that caused a series of, I guess, 13 engineering evaluations to be done about the 14 bioshield indicating that the leakage rates 15 were going up, and they were taking various 16 steps to mitigate this. 17 And I suggested, based on some 18 preliminary information relative to the first 19 whole body counts that the Sodium-24 levels 20 that were being measured there, at least as I 21 understood the reports, suggested that these 22 Sodium-24 levels may not have come from the 23 ingestion of reactor water but may have been 24 due to thermal neutrons. So that's in summary 25 what I, the issue I raised.

1 MR. NELSON: Yeah, when we read the reports, 2 our take on the reports are that the Hanford technical staff did associate it with drinking 3 4 water giving, for instance -- if I can read 5 directly from the report, but let me go ahead 6 and do that. It said, "Sodium-24 has been 7 observed only in reactor employees during the 8 last quarter of 1960. Fifty-nine Area workers 9 were examined. Sodium-24 was detected in 18 10 of these employees." That's 31 percent. 11 "Fourteen of the 59 were assigned to 12 the reactor areas furthest upstream. We take 13 this to mean the B Reactor. Therefore, were 14 not regularly exposed to drink the water 15 supplies which have been used as reactor 16 coolant." The next sentence says, "excluding 17 these subjects." In other words they excluded 18 them from the study, and our understanding is 19 why they excluded them from the study is 20 because they weren't exposed to the drinking 21 water. 22 And it says Sodium-24 instances then 23 jumped from 31 to 40 percent when you excluded 24 those individuals from the study. We actually 25 talked to some of the people that were

1 involved who were the authors of this 2 document, and he said that the understanding 3 was always that it was from the reactor water, 4 and so that was our take on the report. We 5 didn't get the same thoughts when we read that 6 document that you did. 7 MR. ALVAREZ (by Telephone): Well, I guess 8 the issue in my view still hinges on the availability of data relative to neutrons and 9 10 neutron flux and exposure data that were 11 occurring. And while it may be correct that 12 the whole body data may not be indicative of 13 exposures to neutrons, I don't think that that 14 necessarily rules out the possibility that 15 neutron exposures were occurring and might 16 have been significant. 17 And what I noticed in the response, 18 which I'm glad to see is that there's further 19 work being done to look at this issue, am I 20 correct? I mean, are you still assuming that 21 neutron exposures to reactor workers during 22 the first, at the first five production 23 reactors were not significant? Or not 24 significant as measured? Or --25 MR. NELSON: Well, I think you're going back

1 to the previous issue where we looked at 2 single-pass reactors. And to try to add more 3 credibility to the neutron to photon ratios, we are digging into some of the historical 4 5 documents such as radiation surveys and all This particular paper didn't drive that 6 that. 7 to happen though. 8 MR. ALVAREZ (by Telephone): I see. So are 9 you doing anything to look into the problem of 10 the deteriorated shielding of these reactors 11 to ascertain whether or not workers might have 12 been receiving more neutrons than supposed or 13 expected? 14 MR. NELSON: Like I said we are looking at other documents, and the deterioration of the 15 16 shielding is also going to lead to more of a 17 photon component as well. 18 I'm sorry. MR. ALVAREZ (by Telephone): Ι 19 didn't hear what you said. 20 MR. NELSON: The deterioration of the basic, 21 of some of the shielding, is also going to 22 lead to an increase in the photon component as 23 well. 24 MR. ALVAREZ (by Telephone): That's true. 25 MR. NELSON: So we are looking over all that

| 1  | different chaining. We're going to look        |
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| 2  | further and, as cautioned earlier, there's a,  |
| 3  | we didn't throw the number out but             |
| 4  | Sam, how many documents are there?             |
| 5  | Records are there for Hanford that we can get  |
| 6  | our hands on? Was it 3.5 million documents?    |
| 7  | DR. GLOVER: Just over 35 million documents.    |
| 8  | MR. NELSON: Thirty-five million documents.     |
| 9  | So the effort's going to be quite involved,    |
| 10 | and  |
| 11 | MR. CLAWSON: So you'll have that out by        |
| 12 | next week?                                     |
| 13 | DR. GLOVER: We have actually some very good    |
| 14 | assistance at looking at the technical         |
| 15 | documents.                                     |
| 16 | DR. NETON: I think the bottom line with        |
| 17 | this issue, Bob, is that we don't see any      |
| 18 | credible evidence that Sodium-24 in reactor    |
| 19 | operators could be used to reconstruct neutron |
| 20 | doses at Hanford right now. But we certainly   |
| 21 | are aware of the significant neutron exposures |
| 22 | that may have occurred, and we're looking into |
| 23 | them. But the mechanism using activated        |
| 24 | Sodium-24 to reconstruct those doses is        |
| 25 | probably not a reasonable approach that we     |
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would use.

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2 MR. ALVAREZ (by Telephone): That's fine. 3 My concern has more to do with the initial TBD 4 which seems to dismiss the potential risks 5 from neutrons out of hand for these reactor 6 workers. And that you're sort of looking at this is fine with me, satisfactory to me. 7 8 DR. GLOVER: One other is that they do 9 assign -- Sodium-24 activates very well. 10 Anybody who's done neutron activation analysis 11 stuff, it's always a problem. And for the 12 people who didn't, they were from above and 13 beyond the levels, and they were assigning 14 those as inhalation doses. So there are 15 obviously, Sodium-24 can be derived from other 16 occupational exposures so that assigning 17 internal dose from Sodium-24 inhalations. And 18 that's discussed in the TBD. 19 MR. ALVAREZ (by Telephone): As I asked 20 before in the previous conference call, the 21 dose reconstructions that were being done for 22 claimants were based on the assumption of 23 inhalation and ingestion. And the question I 24 posed is what was the data that you had to 25 support that assumption. And are you saying

1 now you have data? Because at the time I 2 could not get an answer about what data did 3 exist. And are you saying now you actually have data that positively affirms that Sodium-4 5 24 levels, especially in let's say upstream 6 workers, B Reactor, whatever, were due to 7 ingestion of river water? 8 MR. NELSON: What you just said is that 9 ingestion of water for upstream reactors was 10 due to river water? 11 MR. ALVAREZ (by Telephone): Well, I mean, 12 they might have been drinking at home. You 13 know, there were all these studies done that 14 looked at both workers at the site and workers 15 So what I'm trying to find out is at home. 16 what data are you relying on to provide some 17 affirmation that these mixed Sodium-24 levels 18 were from drinking contaminated water. 19 DR. NETON: I think, Bob, that's the basis 20 of this study. I mean, they looked at people 21 upstream and downstream, and there was a 22 direct correlation between Sodium-24 levels 23 and their relationship along the river to the 24 reactors. 25 MR. NELSON: There was also a statement made

1 that the B Reactors --2 MR. ALVAREZ (by Telephone): I guess what 3 I'm trying to ask, and maybe I'm not being 4 very clear, is were there any studies done 5 about ingestion of potable water onsite would 6 contain the activation products? I'm aware of 7 the environmental studies that were done. In 8 general terms, I'm --9 DR. NETON: I think there was --MR. ALVAREZ (by Telephone): What I'm trying 10 11 to find out is were there studies onsite 12 ascertaining exposures from drinking potable water onsite? 13 14 DR. NETON: I don't think it's in this 15 study, Bob, but I think they refer to it in 16 here. That it was fairly well understood that 17 there was Sodium-24 in the potable water, 18 drinking water, at the reactor sites. 19 MR. NELSON: And there was specific 20 discussion that the levels at the B Reactor, 21 which is upstream of the reactors, was the 22 same as background levels. 23 DR. NETON: They did measure the water, and 24 there was definitely Sodium-24 in the drinking 25 water at those reactor facilities.

1 MR. ALVAREZ (by Telephone): All right, 2 well, I mean, I don't have much more to say 3 about this other than I'm generally gratified 4 that you are looking more seriously into this. 5 WRAP-UP 6 DR. MELIUS: Are there any other technical 7 issues or updates that we have? 8 MR. NELSON: When you're asking for updates, 9 relative to the other issues? 10 DR. MELIUS: Yeah, the other issues. 11 MR. NELSON: I think I can give you some 12 update on that. I know that we, what we're 13 waiting on as far as SC&A analyzing for the 14 internal comments. We're waiting on the 15 procedures to be completed. And this has 16 taken some time. And we're making headway, 17 and the procedures have been updated. They've 18 been back and forth between OCAS and ORAU to 19 make those changes as represented in the 20 responses. And the hold up at this point is 21 providing annotations to all these documents 22 as requested by the Board. So there is 23 progress being made. We've gone back and 24 forth, but the latest hold up in getting those 25 procedures signed by OCAS is having those

annotations made. So they're held up in ORAU at that point.

DR. MELIUS: And there's also as I recall, I don't remember the specifics, there's something about the environmental dose, too? Is that?

MR. NELSON: I don't have a specific update for that to be honest with you. I guess OCAS is overwhelmed actually with all the neutron to photon issues, and I'm not prepared for that.

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DR. MELIUS: One other thing I would ask sort of post-meeting if, Hans, if you have 14 time and Chuck and everybody could sort of get together and at least let's share what 15 16 documents are sort of critical that have been identified here. So we make sure they get up 18 on the O drive, and we can move forward from 19 there. And then we'll keep in touch in terms 20 of timing issues and so forth in terms of another meeting. 22

MR. ALVAREZ (by Telephone): May I suggest relative to the environmental dose issue is that the times that I've been involved in the discussions about that, the persons who were

knowledgeable about that weren't present, and I feel like we've deferred discussion on the environmental dose issue. So I'd like to see if we can also spend some time to discuss that at some future date.

DR. MELIUS: As I recall it was a combination of the person wasn't available, but there's also something going on in terms of an activity, an updating of a report or something, that we were waiting on also. But that's one reason I wanted to identify some of these updates and figure out where we were so we get the right people at the next meeting.

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MR. NELSON: Also, I'd like to propose that we're actually going to do an update to the issues and responses, and we're going to go to each subject matter expert and try to give you any updates if they exist and give you a better --

20DR. MELIUS: Okay, if you could circulate21that, that, too. But if we could just get22together on how many documents. Once we leave23and all go our separate ways, not that you24don't stay in touch, but it comes up.25Okay, any other comments, questions?

| 1  | (no response)                                  |
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| 2  | DR. MELIUS: I'd like to thank everybody        |
| 3  | DR. ZIEMER: Do we know, you're going to        |
| 4  | wait until you get the documents before you    |
| 5  | set another meeting time and                   |
| 6  | DR. MELIUS: We're going to see what the        |
| 7  | timing of the documents and so forth.          |
| 8  | DR. ZIEMER: okay.                              |
| 9  | DR. MELIUS: So we'll give an update at our,    |
| 10 | I'll check in with Chuck and Hans and Arjun    |
| 11 | and everyone before the, our next conference   |
| 12 | call which I can't remember the date on that.  |
| 13 | DR. WADE: April 5 <sup>th</sup> .              |
| 14 | DR. MELIUS: April 5 <sup>th</sup> .            |
| 15 | DR. ZIEMER: Well, that's coming up pretty      |
| 16 | soon, but I'm thinking about prior to our      |
| 17 | face-to-face in Denver                         |
| 18 | DR. MELIUS: I suspect we're not going to       |
| 19 | have another meeting before the Denver meeting |
| 20 | of this work group. I think just given the     |
| 21 | timing and so forth on that.                   |
| 22 | DR. WADE: I'm also thinking, I'm thinking      |
| 23 | of the meeting after the May meeting, possibly |
| 24 | July maybe to go to Hanford to talk about that |
| 25 | as a Board.                                    |
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| 1 | MR. ELLIOTT: The SEC evaluation report        |
| 2 | should appear and be distributed sometime mid |
| 3 | to late May?                                  |
| 4 | DR. WADE: Well, we can end this call.         |
| 5 | Thank you very much. We're going to break the |
| 6 | contact now.                                  |
| 7 | (Whereupon, the working group meeting         |
| 8 | concluded at 1:00 p.m.)                       |
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## CERTIFICATE OF COURT REPORTER

STATE OF GEORGIA COUNTY OF FULTON

I, Steven Ray Green, Certified Merit Court Reporter, do hereby certify that I reported the above and foregoing on the day of March 26, 2007; and it is a true and accurate transcript of the testimony captioned herein.

I further certify that I am neither kin nor counsel to any of the parties herein, nor have any interest in the cause named herein.

WITNESS my hand and official seal this the 1st day of July, 2007.

STEVEN RAY GREEN, CCR CERTIFIED MERIT COURT REPORTER CERTIFICATE NUMBER: A-2102